

Nationwide Building Society Camden Town London

Plant Noise Impact Assessment Report

27226/PNA1

12 September 2019

For:
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Plant Noise Impact Assessment Report 27226/PNA1

Document Control

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1.0 Introduction

5Nol new condenser units are proposed to be installed on the 1st floor flat roof of Nationwide Building Society, Camden.

Hann Tucker Associates have therefore been commissioned to undertake a detailed Environmental Noise Survey at the site and to propose suitable plant noise emission criteria based on the requirements of the Local Authority.

This report presents the survey methodology and findings.

2.0 Objectives

To establish by means of an unmanned 24 hour survey the existing L_{Amax} , L_{Aeq} and L_{A90} environmental road, rail and air traffic noise levels at a secure and accessible on-site position, using fully computerised noise monitoring equipment.

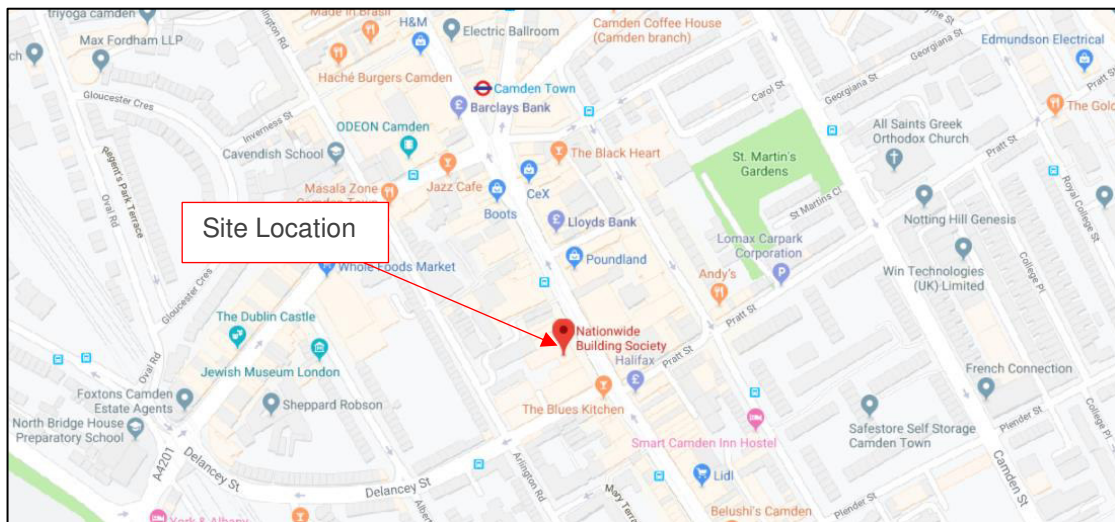
To assess the noise emissions from the proposed plant, based upon data with which we are provided, and comment upon the acceptability.

To advise on noise control measures if required with reference to the requirements of the Local Authority.

3.0 Site Description

3.1 Location

The site is located at Nationwide Building Society, Camden High Street (A400), Camden. The location is shown in the Location Map below.



Location Map (maps.google.co.uk)

The site falls within the jurisdiction of Camden City Council.

3.2 Description

Nationwide Building Society occupy the ground floor of a 5No. storey building located on High Street, Camden. The floors above are office use.

The building is located in a predominantly commercial use area at ground level, and office/residential at upper levels.

The site is shown in the Site Plan below.



Site Plan (maps.google.co.uk)

4.0 Acoustic Terminology

For an explanation of the acoustic terminology used in this report please refer to Appendix A enclosed.

5.0 Project Proposals

5.1 Proposed Plant

We understand the proposed plant comprises 5No. condenser units.

5.2 Operating Hours

We understand that the operating hours of the proposed plant are during daytime hours only.

6.0 Acoustic Standards and Guidelines

6.1 Noise Policy Statement for England

The Noise Policy Statement for England (NPSE) was published in March 2010 (i.e. before the NPPF). The NPSE is the overarching statement of noise policy for England and applies to all forms of noise other than occupational noise, setting out the long term vision of Government



noise policy which is to:

“Promote good health and a good quality of life through the effective management of noise within the context of Government policy on sustainable development.”

That vision is supported by the following NPSE noise policy aims which are reflected in three of the four aims of planning policies and decisions in paragraph 123 of the NPPF (see paragraph 8.2 (b) below):

“Through the effective management and control of environmental, neighbour and neighbourhood noise within the context of Government policy on sustainable development:

- *avoid significant adverse impacts on health and quality of life;*
- *mitigate and minimise adverse impacts on health and quality of life; and*
- *where possible, contribute to the improvement of health and quality of life.”*

The Explanatory Note to the NPSE has three concepts for the assessment of noise in this country:

NOEL – No Observed Effect Level

This is the level below which no effect can be detected and below which there is no detectable effect on health and quality of life due to noise.

LOAEL – Lowest Observable Adverse Effect Level

This is the level above which adverse effects on health and quality of life can be detected.

SOAEL – Significant Observed Adverse Effect Level

This is the level above which significant adverse effects on health and quality of life occur.

None of these three levels are defined numerically and for the SOAEL the NPSE makes it clear that the noise level is likely to vary depending upon the noise source, the receptor and the time of day/day of the week, etc. The need for more research to investigate what may represent an SOAEL for noise is acknowledged in the NPSE and the NPSE asserts that not stating specific SOAEL levels provides policy flexibility in the period until there is further evidence and guidance.

The NPSE concludes by explaining in a little more detail how the LOAEL and SOAEL relate to the three NPSE noise policy aims listed above. It starts with the aim of avoiding significant



adverse effects on health and quality of life, then addresses the situation where the noise impact falls between the LOAEL and the SOAEL when “*all reasonable steps should be taken to mitigate and minimise adverse effects on health and quality of life while also taking into account the guiding principles of sustainable development.*” The final aim envisages pro-active management of noise to improve health and quality of life, again taking into account the guiding principles of sustainable development which include the need to minimise travel distance between housing and employment uses in an area.

6.2 National Planning Policy Framework (NPPF)

The following paragraphs are from the NPPF (revised February 2019):

“180. Planning policies and decisions should also ensure that new development is appropriate for its location taking into account the likely effects (including cumulative effects) of pollution on health, living conditions and the natural environment, as well as the potential sensitivity of the site or the wider area to impacts that could arise from the development. In doing so they should:

a) mitigate and reduce to a minimum potential adverse impacts resulting from noise from new development – and avoid noise giving rise to significant adverse impacts on health and the quality of life;

b) identify and protect tranquil areas which have remained relatively undisturbed by noise and are prized for their recreational and amenity value for this reason.

182. Planning policies and decisions should ensure that new development can be integrated effectively with existing businesses and community facilities (such as places of worship, pubs, music venues and sports clubs). Existing businesses and facilities should not have unreasonable restrictions placed on them as a result of development permitted after they were established. Where the operation of an existing business or community facility could have a significant adverse effect on new development (including changes of use) in its vicinity, the applicant (or ‘agent of change’) should be required to provide suitable mitigation before the development has been completed.”

Paragraph 180 also references the Noise Policy Statement for England. This document does not refer to specific noise levels but instead sets out three aims:

“Avoid significant adverse impacts on health and quality of life from environmental, neighbour and neighbourhood noise within the context of Government policy on sustainable development.



Mitigate and minimise adverse impacts on health and quality of life from environmental, neighbour and neighbourhood noise within the context of Government policy on sustainable development.

Where possible, contribute to the improvement of health and quality of life through the effective management and control of environmental, neighbour and neighbourhood noise within the context of Government policy on sustainable development.”

6.3 Planning Practice Guidance on Noise

Planning Practice Guidance (PPG) under the NPPF has been published by the Government as a web based resource at <http://planningguidance.planningportal.gov.uk/blog/guidance/>. This includes specific guidance on Noise although, like the NPPF and NPSE the PPG does not provide any quantitative advice. It seeks to illustrate a range of effect levels in terms of examples of outcomes as set out in the following table:

Perception	Examples of Outcomes	Increasing effect level	Action
Not noticeable	No effect	No Observed Effect	No specific measures required
Noticeable and not intrusive	Noise can be heard, but does not cause any change in behaviour or attitude. Can slightly affect the acoustic character of the area but not such that there is a perceived change in the quality of life.	No Observed Adverse Effect	No specific measures required
		Lowest Observed Adverse Effect Level	
Noticeable and intrusive	Noise can be heard and causes small changes in behaviour and/or attitude, e.g. turning up volume of television; speaking more loudly; where there is no alternative ventilation, having to close windows for some of the time because of the noise. Potential for some reported sleep disturbance.	Observed Adverse Effect	Mitigate and reduce to a minimum
		Significant Observed Adverse Effect Level	
Noticeable and disruptive	The noise causes a material change in behaviour and/or attitude, e.g. avoiding certain activities during periods of intrusion; where there is no alternative ventilation, having to keep windows closed most of the time because of the noise. Potential for sleep disturbance resulting in difficulty in getting to sleep, premature awakening and difficulty in getting back to sleep. Quality of life diminished due to change in acoustic character of the area.	Significant Observed Adverse Effect	Avoid
Noticeable and very disruptive	Extensive and regular changes in behaviour and/or an inability to mitigate effect of noise leading to psychological stress or physiological effects, e.g. regular sleep deprivation/awakening; loss of appetite, significant, medically definable hard, e.g. auditory and non-auditory.	Unacceptable Adverse Effect	Prevent



6.4 Local Authority Requirements

The site comes under the jurisdiction of Camden, which outlines its requirements as below in *Camden Local Plan 2017: Appendix 3*

Note: NOAL – No Observed Effect Level, LOAEL- Lowest Observed Averse Effect Level, SOAEL – Significant Observed Adverse Effect Level.

“...a ‘Rating Level’ of 10 dB below background (15dB if tonal components are present) should be considered as the design criterion.

Existing Noise Sensitive Receptor	Assessment Location	Design Period	LOAEL (Green)	LOAEL to SOAEL (Amber)	SOAL (Red)
Dwellings**	Garden used for main amenity (free field) and Outside living or dining window (façade)	Day	‘Rating level’ 10dB below background	‘Rating level’ 9dB below and 5dB above background	‘Rating level’ greater than 5dB above background
Dwellings **		Night	‘Rating level’ 10dB below background and no events exceeding 57dBL _{Amax}	‘Rating level’ 9dB below and 5dB above background or noise events between 57dB and 88dBL _{Amax}	‘Rating level’ greater than 5dB above background and/or events exceeding 88dBL _{Amax}

**10dB should be increased to 15dB if the noise contains audible tonal elements. (day and night). However, if it can be demonstrated that there is no significant difference in the character of the residual background noise and the specific noise from the proposed development then this reduction may not be required. In addition, a frequency analysis (to include, the use of Noise Rating (NR) curves or other criteria curves) for the assessment of tonal or low frequency noise may be required.*

***Levels are given for dwellings, however, levels are use specific and different levels will apply dependant on the use of premises”*



6.5 BS 4142:2014

When setting plant noise emission criteria reference is commonly made to BS 4142: 2014 *"Methods for rating and assessing industrial and commercial sound"*.

The procedure contained in BS 4142:2014 provides an assessment of the likely effects of sound on people when comparing the specific noise levels from the source with representative background noise levels. Where the noise contains "a tone, impulse or other characteristic" then various corrections can be added to the specific (source) noise level to obtain the "rating level".

BS 4142 states that: *"The significance of sound of an industrial and/or commercial nature depends upon both the margin by which the rating level of the specific sound source exceeds the background sound level and the context in which the sound occurs". An estimation of the impact of the specific noise can be obtained by the difference of the rating noise level and the background noise level and considering the following:*

- *"Typically, the greater this difference, the greater the magnitude of the impact."*
- *"A difference of around +10dB or more is likely to be an indication of a significant adverse impact, depending on the context."*
- *"A difference of around +5dB is likely to be an indication of an adverse impact, depending on the context."*
- *"The lower the rating level is relative to the measured background sound level, the less likely it is that the specific sound source will have an adverse impact or a significant adverse impact. Where the rating level does not exceed the background sound level, this is an indication of the specific sound source having a low impact, depending on the context."*

The determination of the "rating level" and the "background level" are both open to interpretation, depending on the context.

In summary it is not possible to set plant noise emission criteria purely on the basis of BS 4142:2014. It is reasonable to infer from the above, however, that a difference of around -5dB corresponds to "No Observed Effect Level" as defined in the Noise Policy Statement for England. It is also reasonable to infer from the above that if the plant noise rating level does not exceed the existing background noise level outside any noise sensitive residential window then the plant noise is of "low impact".



6.6 World Health Organisation Guidelines on Community Noise

BS8233:2014 is based upon the current World Health Organisation (WHO) guidance “Guidelines on Community Noise”. A summary of the noise guidelines relevant to the proposed scheme is presented in the table below.

Residential Environment	Critical Health Effect(s)	L _{Aeq}	L _{AFmax}	Time Base
Outdoor living area	Serious annoyance, daytime and evening	55	-	07:00-23:00
	Moderate annoyance, daytime and evening	50	-	07:00-23:00
Dwelling, indoors	Speech intelligibility and moderate annoyance, daytime and evening	35	-	07:00-23:00
Inside bedrooms	Sleep disturbance, night-time	30	45	23:00-07:00
Outside bedrooms	Sleep disturbance, window open (outdoor values)	45	60	23:00-07:00

These WHO guidelines are based, in almost all cases, on the lower threshold below which the occurrence rates of any particular effect can be assumed to be negligible.

6.7 British Standard BS8233: 2014

British Standard 8233: 2014 “Guidance on sound insulation and noise reduction for buildings” provides guidance for the control of noise in and around buildings.

BS8233:2014 Section 7.7.2 titled “Internal ambient noise levels for dwellings” states:

“In general for steady external noise sources, it is desirable that internal ambient noise levels do not exceed the following guideline values:

Activity	Location	Desirable Internal Ambient Criteria	
		07:00 - 23:00	23:00 - 07:00
Resting	Living Rooms	35 dB L _{Aeq,16hour}	-
Dining	Dining Room/Area	40 dB L _{Aeq,16hour}	-
Sleeping (Daytime Resting)	Bedroom	35 dB L _{Aeq,16hour}	30 dB L _{Aeq,8hour}



6.8 Statutory Noise Nuisance

There is no quantitative definition of statutory noise nuisance. It is generally accepted however, that if the plant noise level is at least 5dB (or 10dB if tonal) below the minimum background $L_{90(15\text{minutes})}$ at 1m from the nearest noise sensitive window, then the risk of a statutory noise nuisance is avoided. By adopting this as a design criterion the guidance contained in BS 4142:2014 should also be complied with.

7.0 Survey Methodology

The survey was undertaken by G. De Rienzo BSc (Hons) MIOA.

7.1 Procedure

Fully automated environmental noise monitoring was undertaken from approximately 12:30 hours on 11 September 2019 to 08:30 hours on 12 September 2019.

During the periods we were on site the wind conditions were calm. The sky was generally clear. We understand that generally throughout the survey period the weather conditions were similar to this. These conditions are considered suitable for obtaining representative measurement results.

Measurements were taken continuously of the A-weighted (dBA) L_{90} , L_{eq} and L_{max} sound pressure levels over 15 minute periods.

7.2 Measurement Position

The microphone was attached to existing railing on the first floor flat roof, and was located approximately 1 metre away from any reflective surface as shown below.



Plan Showing Measurement Positions (maps.google.co.uk)

7.3 Instrumentation

The instrumentation used during the survey is presented in the Table below:

Description	Manufacturer	Type	Serial Number	Calibration
Type 1 1/2" Condenser Microphone	PCB	377B02	106753	Calibration on 09/07/2019
Preamp	PCB	PRM902	880	Calibration on 09/07/2019
Type 1 Data Logging Sound Level Meter	Larson Davis	824	3700	Calibration on 09/07/2019
Type 1 Calibrator	Bruel & Kjaer	4231	2610161	Calibration on 19/09/2018

The sound level meter, including the extension cable, was calibrated prior to and on completion of the survey. No significant change was found to have occurred (no more than 0.1 dB).

The sound level meter was located in an environmental case with the microphone connected to the sound level meter via an extension cable.

The microphone was fitted with a windshield.



8.0 Results

The results have been plotted on Time History Graph 27226/TH1 enclosed, presenting the 15 minute A-weighted (dBA) L_{90} and L_{eq} noise levels throughout the duration of the survey.

The modal L_{A90} (15 min) measurements recorded during the survey are presented in the table below:

Model Measured $L_{A90(15min)}$ Background Noise Level (dB re 2×10^{-5} Pa)		
Daytime (07:00 – 23:00) Hours	Night-Time (23:00 – 07:00) Hours	24 Hours
50 dBA	43 dBA	43 dBA

9.0 Discussion Of Noise Climate

During the periods we were on site the dominant noise source was noted to be distant road traffic noise from Camden High Street, and some plant noise from surrounding buildings.

10.0 Plant Noise Emission Criteria

Building services plant external noise emission levels will need to comply with local authority requirements and statutory noise nuisance legislation.

On the basis of the above and the results of the environmental noise survey and the local authority guidance outlined in Section 6.4, we therefore propose the following future plant noise emission criteria should be achieved (with all relevant plant operating simultaneously) at 1 metre from the nearest noise sensitive facades based on the minimum measured L_{A90} noise level.

Noise Emission Limit (dBA)		
Daytime (07:00 – 23:00) Hours	Night-Time (23:00 – 07:00) Hours	24 Hours
40 dBA	33 dBA	33 dBA

The above criteria are to be achieved with all of the proposed plant operating simultaneously.



If plant contains tonal or impulsive characteristics the external design criteria should be reduced by 5dBA.

It should be noted that the above are subject to the final approval of the Local Authority.

11.0 Plant Noise Impact Assessment

We understand the proposed plant comprises the following:

Plant Description	Location	Qty	Plant Make	Model Number
CU/AC5 & CU/AC6	First Floor Flat Roof	2	Toshiba	RAV-GM301ATP
CU/AC7, CU/AC8, & CU/AC9	First Floor Flat Roof	3	Toshiba	RAV-GP561ATP-E

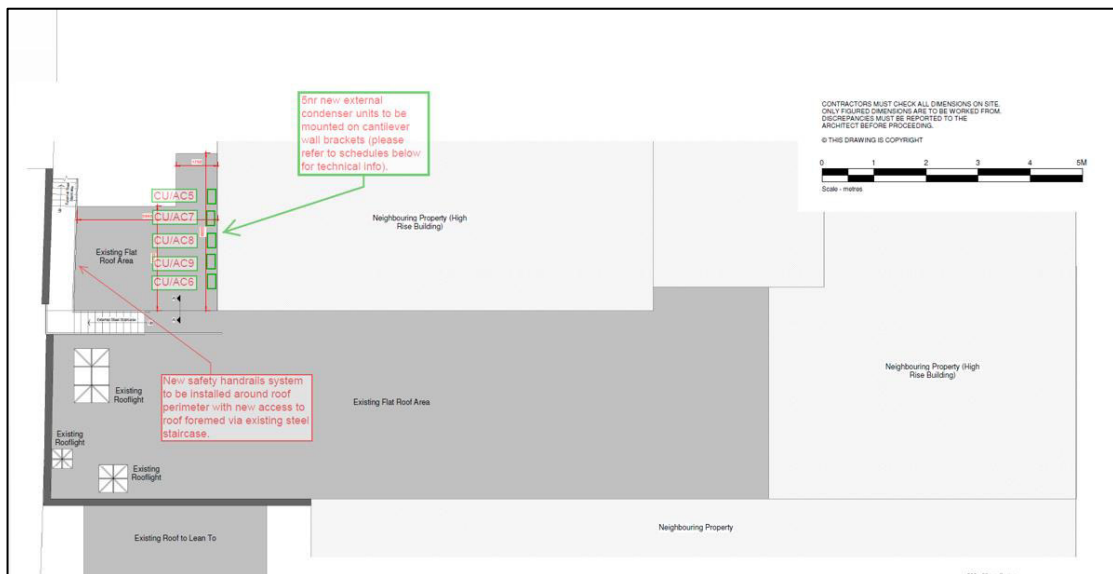
11.1 Plant Noise Data

We understand the manufacturer's noise data for the equipment to be as follows:

Plant Description	Sound Pressure Level at 1 metre dBA
CU/AC5	47
CU/AC6	47
CU/AC7	48
CU/AC8	48
CU/AC9	48

11.2 Location of Plant and Nearest Noise Sensitive Receptor

The 5No. condenser units are proposed to be located on the first floor flat roof as shown below:



Plant Location (Drawing provided by Wates)

We understand the nearest noise sensitive residential receptor to be south east of the proposed plant location as shown below.



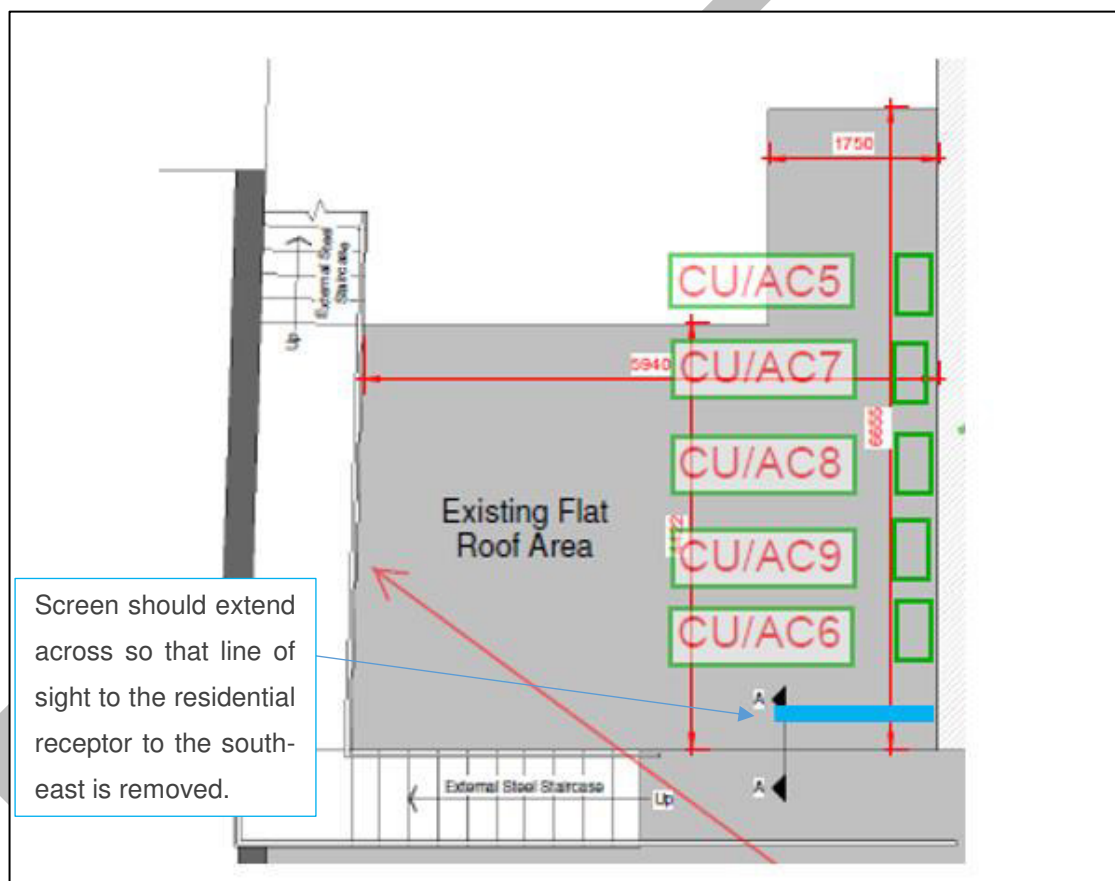
Plant Location and Nearest Noise Sensitive Receptor (maps.google.co.uk)



11.3 Mitigation Measures

We would advise that a screen is installed to block the line of sight from the proposed condenser units to the nearest residential garden/roof terrace (as shown in Section 11.2).

We understand that the proposed condenser units shall be located on the east wall of the flat roof with a maximum height of 900mm. Our calculations indicate that for direct line of sight to be removed the screen will need to be a minimum height of 1200mm. See attached our Acoustic Specification for Acoustic Screen.



Screen Extent (Drawing provided by Wates)

The degree to which the screen extends is dependent on the condenser location. With the current proposal, only a small screen is necessary, however should the condensers be located away from the eastern wall i.e. more centrally on the flat roof then the extent of the screen should be altered accordingly.



11.4 Plant Noise Impact Assessment

We understand that the proposed units will be operational during daytime hours only.

The assessment has been taken to the edge of the residential roof terrace south east of the plant location in line with the council requirements.

The following table summarises our predictions of atmospheric noise emissions from the proposed plant items to the nearest noise sensitive residential window.

	dBA
CU/AC5 Sound Pressure Level at 1m	47
CU/AC6 Sound Pressure Level at 1m	47
CU/AC7 Sound Pressure Level at 1m	48
CU/AC8 Sound Pressure Level at 1m	48
CU/AC9 Sound Pressure Level at 1m	48
Cumulative Sound Pressure Level at 1m	55
Eighth Spherical Distance Correction at 11 metres	-15
Screening Correction (See Section 11.3)	-5
Façade Reflection	+3
Calculated Noise Level at Receptor	38

Our calculations indicate that the proposed plant, in conjunction with the proposed mitigation measures, should be capable of achieving the requirements of the Local Authority outlined in Section 6.4.

12.0 Conclusions

An environmental noise survey has been undertaken in order to establish the currently prevailing noise levels.

Plant noise emission criteria have been recommended based on the results of the noise survey and with reference to the Local Authority's requirements.

An assessment has been carried out to determine the plant noise emissions at the nearest noise sensitive window.

The assessment indicates that the proposed plant, in conjunction with the proposed mitigation measures, should be capable of achieving the proposed environmental noise criteria at the nearest noise sensitive residential window.

Appendix A

The acoustic terms used in this report are defined as follows:

dB Decibel - Used as a measurement of sound level. Decibels are not an absolute unit of measurement but an expression of ratio between two quantities expressed in logarithmic form. The relationships between Decibel levels do not work in the same way that non-logarithmic (linear) numbers work (e.g. 30dB + 30dB = 33dB, not 60dB).

dBA The human ear is more susceptible to mid-frequency noise than the high and low frequencies. The 'A'-weighting scale approximates this response and allows sound levels to be expressed as an overall single figure value in dBA. The _A subscript is applied to an acoustical parameter to indicate the stated noise level is A-weighted

It should be noted that levels in dBA do not have a linear relationship to each other; for similar noises, a change in noise level of 10dBA represents a doubling or halving of subjective loudness. A change of 3dBA is just perceptible.

L_{90,T} L₉₀ is the noise level exceeded for 90% of the period *T* (i.e. the quietest 10% of the measurement) and is often used to describe the background noise level.

L_{eq,T} L_{eq,T} is the equivalent continuous sound pressure level. It is an average of the total sound energy measured over a specified time period, *T*.

L_{max} L_{max} is the maximum sound pressure level recorded over the period stated. L_{max} is sometimes used in assessing environmental noise where occasional loud noises occur, which may have little effect on the L_{eq} noise level.

Sound Pressure Level (L_p) is the sound pressure relative to a standard reference pressure of 2×10^{-5} Pa. This level varies for a given source according to a number of factors (including but not limited to: distance from the source; positioning; screening and meteorological effects).

Sound Power Level (SWL or L_w) is the total amount of sound energy inherent in a particular sound source, independent of its environment. It is a logarithmic measure of the sound power in comparison to a specified reference level (usually 10^{-12} W).

NATIONWIDE BUILDING SOCIETY, CAMDEN

ACOUSTIC SPECIFICATION FOR

ACOUSTIC SCREEN (TIMBER)

Acoustic screening shall extend:

- continuously along the south side of the flat roof to mitigate line of sight from the proposed plant to the residential receptor to the south-east.
- from the roof up to a minimum height of 1200mm above roof level.

The screen shall be imperforate (solid) and have a minimum mass per unit area of at least 10kg/m². This could be achieved using two or more layers of a wide range of materials including, for example, plywood or equivalent sheeting board to a suitable thickness required to achieve the mass per unit area. All junctions should be staggered.

Doors, access panels and service penetrations shall be treated so as to maintain the acoustic performance of the assembled screen.

All junctions between the screen and adjacent structures shall be made good and sealed with a heavy grout and/or dense non-hardening mastic.

The complete structure shall be wind and weather resistant to standards agreed with the Client.

The exact design of the screen will be agreed with and approved by Hann Tucker Associates.

NATIONWIDE BUILDING SOCIETY, CAMDEN

ACOUSTIC SPECIFICATION FOR

ACOUSTIC SCREEN (STEEL)

Acoustic screening shall extend:

- continuously along the south side of the flat roof to mitigate line of sight from the proposed plant to the residential receptor to the south-east.
- from the roof up to a minimum height of 1200mm above roof level.

The screen shall be imperforate (solid) and have a minimum mass per unit area of at least 10kg/m².
(Note: This could typically be achieved with 1.3mm galvanised steel sheet).

Doors, access panels and service penetrations shall be treated so as to maintain the acoustic performance of the assembled screen.

All junctions between the screen and adjacent structures shall be made good and sealed with a heavy grout and/or dense non-hardening mastic.

The complete structure shall be wind and weather resistant to standards agreed with the Client.

The exact design of the screen will be agreed with and approved by Hann Tucker Associates.

Nationwide Building Society, Camden

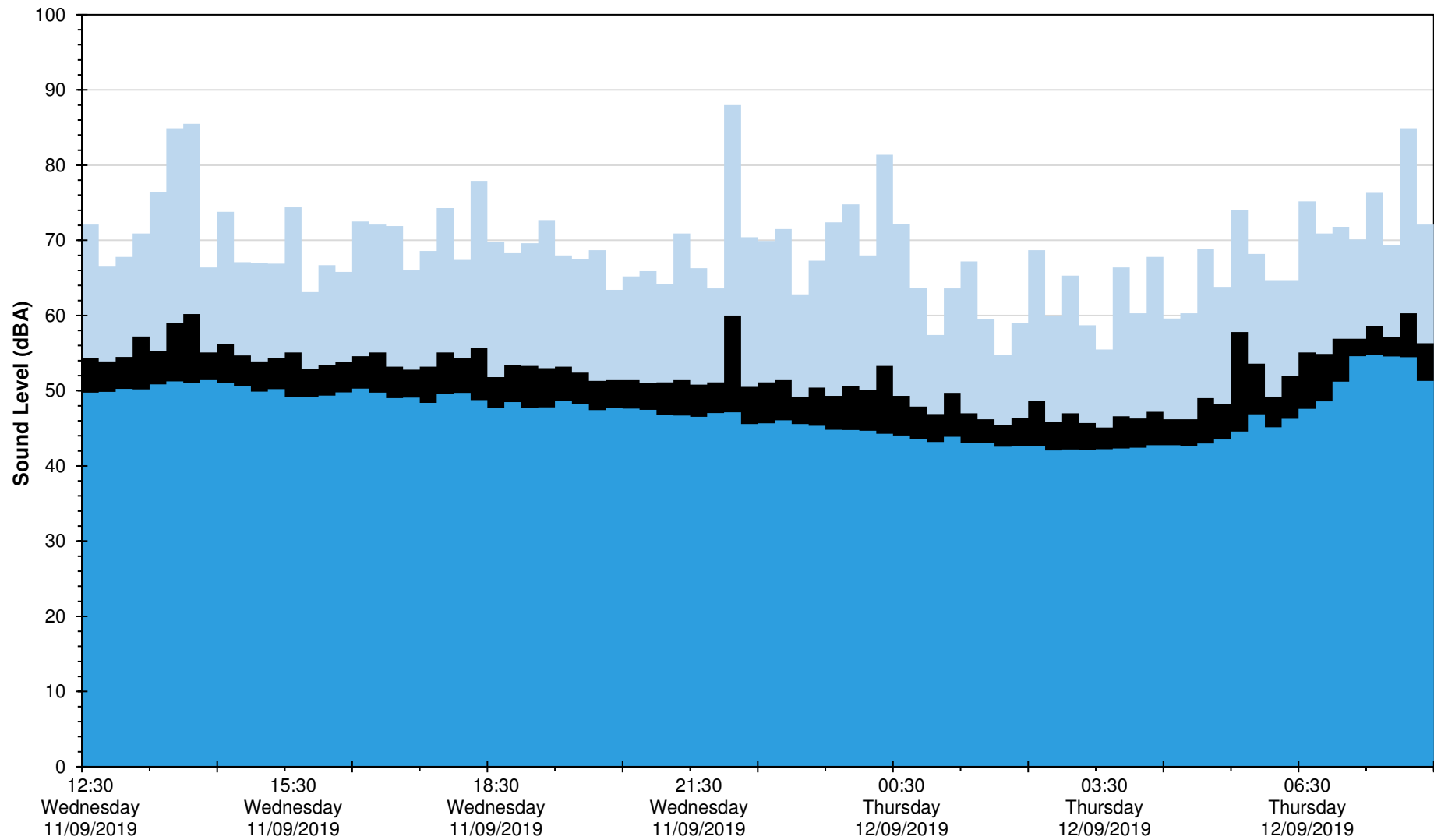
Position 1

L_{eq} , L_{max} and L_{90} Noise Levels

Wednesday 11 September 2019 to Thursday 12 September 2019

L_{max} L_{eq}

L_{90}



Date and Time

27226/TH1