

PLANNING STATEMENT

Justifying compliance with the Camden Local Plan

128-130 Grafton Road, Kentish Town, NW5 4BA

Sept 2018





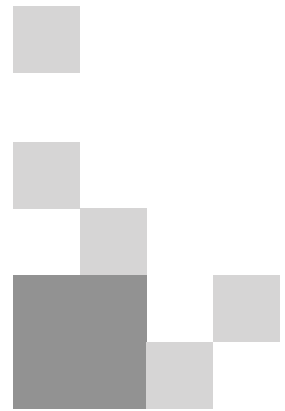
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Description of Proposal

This statement is to be read in conjunction with the drawings and supporting documents submitted with the Application Ref. **2018/3059/P**.

This Planning Statement has been prepared in support of a full planning application for demolition of existing two-storey industrial building, (B8 use) that is comprised of storage on the ground floor and office on the raised ground floor, at 128-130 Grafton Road, and the erection of a 5-storey (plus basement) mixed-use property comprised of office (B1) and residential (C3) of 8 x 2-bed and 1 x 3-bed (penthouse) self-contained flats.

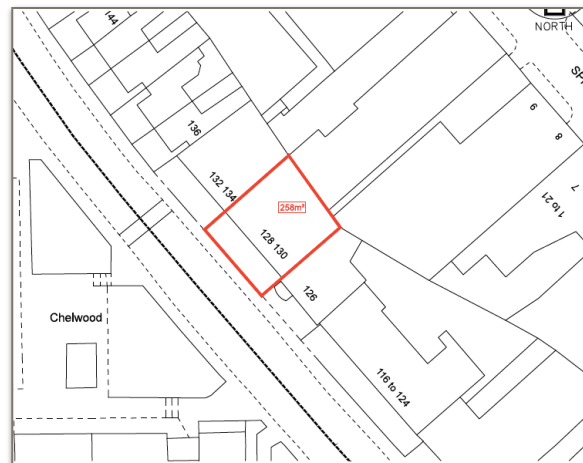
Appendix B depicts the proposed street view as viewed from the south-east end.

Objectives

This statement has been prepared to discuss the proposed mixed-use and justify how the loss of the existing industrial use and proposed residential and commercial use comply with the Camden Local Plan.



EXISTING SITE (photograph)

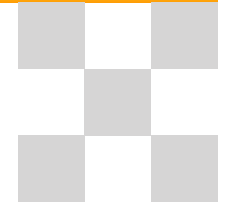


SITE PLAN



PROPOSED STREETSCENE

Previous Planning History (in justification of proposed Residential (C3) Use and Commercial (B1) use and loss of Industrial (B8) use on site)



An appeal was allowed on 4th March 2003, pursuant to local planning authority reference PEX 0200219 (PINS APP/X5210/A/1095059) for the residential development of 7 flats. In our opinion this planning appeal established the same height we are seeking with this application and it also clarified that the residential scheme was suitable for the site.

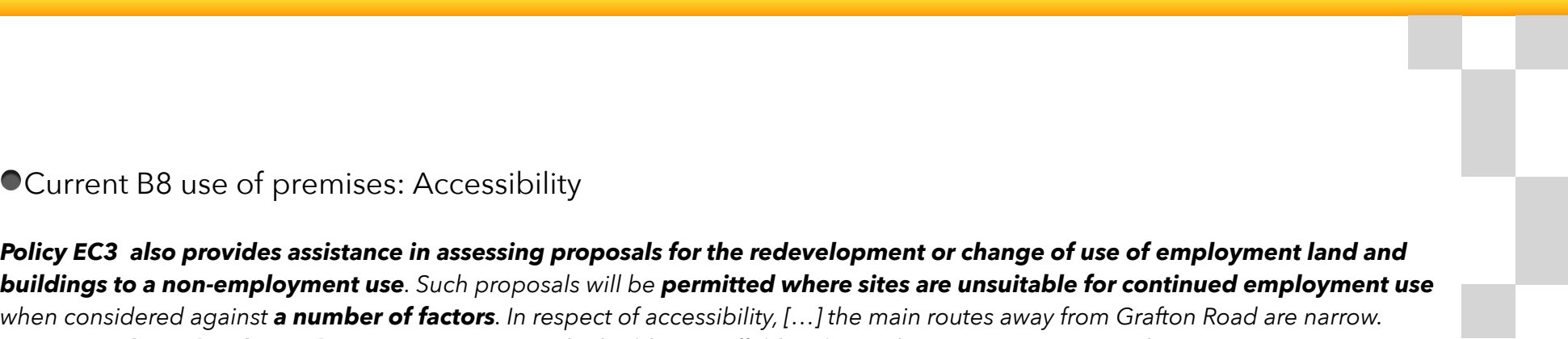
Allowed Appeal Decision- Appeal Ref.- AAP/X5210/A/02/1095059 (see Appendix 1)

● Current B8 use of premises: Character and use

It states that **it is important that the development should blend in with surrounding developments.**

*The building lies in a small group of mixed uses along a short stretch on this side of the street. [...] Outside of this small area of mixed-use, Grafton Road is **residential** in character. [...] Although the Unitary Development Plan makes it clear that housing is the priority within the Borough and that opportunities will be taken to add to the Borough's housing stock wherever possible this does not mean that little regard should be had to the Plan's other objectives. Clearly, an important objective is to regard a range of employment sites and premises to meet the needs of business. In weighing the need to safeguard sites for employment purposes against the need to bring forward new housing, assistance is provided by the Plan's employment policies.*

*Policies EC3 and EC5 identify the types of employment site that particularly need to be protected. The reasons the explanations to the former points out that while there are numerous smaller sites in the Borough, there is **very limited supply of larger sites over 1,000 square metres**. The reasons and explanation of the latter indicate that although the demand for floor space varies and there is a need to provide and retain a range of sites, it will be important to provide units of between 50 and 120 square meters to meet the needs of businesses that are starting up and small businesses. The appeal building has a gross floor area of 309 square meters. The premises are, thus, **well below the size of site that Policy EC3 mainly seeks to protect** and above the size of small business units that Policy EC5 seeks to either provide or retain. [...] no particular policy imperative for safeguarding premises of the size represented [...]. On the contrary, the building falls into the size of the site that Policy EC3 suggests is an ample supply within the Borough.*



● Current B8 use of premises: Accessibility

Policy EC3 also provides assistance in assessing proposals for the redevelopment or change of use of employment land and buildings to a non-employment use. Such proposals will be **permitted where sites are unsuitable for continued employment use** when considered against **a number of factors**. In respect of accessibility, [...] the main routes away from Grafton Road are narrow. **Access northwards is limited** [...] to gain access to the building, scaffolding lorries have to reverse across the pavement.

● Current B8 use of premises: Size and employment potential

[...] Another factor is size. [...] **The small size of the appeal premises means that it is unlikely to have any significant employment potential.** [...] **the current use of the site as a scaffolder's yard gives rise to only one person being employed in the office and this on a part-time basis.** The scaffolders load up their own vehicles in the morning and often return in the afternoon, having spent much of the day away at building sites.

● Current B8 use of premises: Noise and disturbance

In respect of location, **the use of the premises as a scaffolder's yard has become an undesirable neighbour** in a **predominantly residential locality** and particularly with the recent construction of the adjoining four-storey residential block.

● Current B8 use of premises: Condition

As for condition, [...] this cheaply built building constructed in the immediate post-war years is in a **poor condition. It is not in a state that would allow it to be easily converted or adapted. Its floor to ceiling height is unsuitable for conversion to offices, sources of natural light are limited and it does not possess the structural strength to allow it to have additional floors added.**

Employment premises and sites

- 5.35 Policy E2 provides further guidance on the Council's approach to maintaining and securing a range of premises for businesses to support Camden's economy and provide employment opportunities for the borough's residents. Throughout this section the terms 'business' and 'employment' are used to refer to the uses in B use class and other unclassified uses of similar nature as set out in paragraph 5.5 above.

Policy E2 Employment premises and sites

The Council will encourage the provision of employment premises and sites in the borough. We will protect premises or sites that are suitable for continued business use, in particular premises for small businesses, businesses and services that provide employment for Camden residents and those that support the functioning of the Central Activities Zone (CAZ) or the local economy.

We will resist development of business premises and sites for non-business use unless it is demonstrated to the Council's satisfaction:

- a. the site or building is no longer suitable for its existing business use; and
- b. that the possibility of retaining, reusing or redeveloping the site or building for similar or alternative type and size of business use has been fully explored over an appropriate period of time.

We will consider higher intensity redevelopment of premises or sites that are suitable for continued business provided that:

- c. the level of employment floorspace is increased or at least maintained;
- d. the redevelopment retains existing businesses on the site as far as possible, and in particular industrial and warehouse/logistic uses that support the functioning of the CAZ or the local economy;
- e. it is demonstrated to the Council's satisfaction that any relocation of businesses supporting the CAZ or the local economy will not cause harm to CAZ functions or Camden's local economy;
- f. the proposed premises include floorspace suitable for start-ups, small and medium enterprises, such as managed affordable workspace where viable;
- g. the scheme would increase employment opportunities for local residents, including training and apprenticeships;
- h. the scheme includes other priority uses, such as housing, affordable housing and open space, where relevant, and where this would not prejudice the continued operation of businesses on the site; and
- i. for larger employment sites, any redevelopment is part of a comprehensive scheme.

Based on the above-detailed factors, the current use of the site fails to comply with the regulations and requirements outlined in *Camden Local Plan (2016, p.148) Policy E2 Employment premises and sites*, on the basis that non-business use will be encouraged on site as the existing demonstrates that it is no longer considered suitable for existing business use.

The existing property adjoins a much larger residential scheme on its eastern side (no. 126) which has no windows on the flank elevation overlooking the application site. There is a single-storey industrial building on its western side (132-134) and the properties back onto a significantly larger building fronting Spring Place which is in residential use.

The current is in a poor and neglected condition, failing to provide the needed employment requirement, comply with regulations for accessibility and use within the local context, as well as causing noise and disturbance in the predominantly residential neighbourhood.

Moreover, the proposed **includes the re-provision of employment floorspace** by comprising a large-sized office space of 180 m² (GEA) with a large amount of shared amenity space (terraces/light wells at the rear and front of the property). The employment site for business use is preserved (Policy E2 of Camden Local Plan 2017), and a much-needed mixed-use is introduced to the site to increase the land value and encourage sustainability (Policy DP1).

Proposed C3 use of premises

Furthermore, the proposed use of residential floor space should be considered acceptable at the designated site area for the following reasons based on **"Policy DP2: Making full use of Camden's capacity for housing"** of the *Camden Development Policies (2010)*:

The Council will seek to maximise the supply of additional homes in the borough, especially homes for people unable to access market housing, by:

- ◆ expecting the maximum appropriate contribution to supply of housing on sites that are underused or vacant, taking into account any other uses that are needed on the site;
- ◆ resisting alternative development of sites considered particularly suitable for housing; and
- ◆ resisting alternative development of sites or parts of sites considered particularly suitable for affordable housing, homes for older people or homes for vulnerable people.

In addition to this, it demonstrates its compliance with paragraph **"Maximising the supply of additional homes"** and point 2.8 and 2.9 that state:

2.8 Housing is regarded as the priority land-use of the Local Development Framework, and the Council will make housing its top priority when considering the future of unused and underused land and buildings (see Core Strategy policy CS6). However, this priority does not override, but will be considered alongside, the need to protect some nonresidential uses; to promote the national and international roles of Central London; and the need for development to respect the characteristics of the area and the site or property. Taking these considerations into account, a mix of uses or an alternative use will be appropriate for some sites. Where a mixed-use scheme including housing would be appropriate, the Council will seek to maximise the contribution to the supply of housing within the mix, taking into account policy DP1 and the criteria set out in paragraph 2.12.

2.9 High development densities are one way of making the maximum use of a site (in the context of housing, this means more homes or rooms in a given area). In accordance with policy CS1 of the Camden Core Strategy, the Council will expect the density of housing development to take account of the density matrix in the London Plan (Table 3A.2), and to be towards the higher end of the appropriate density range. However, the appropriate density will also depend on accessibility, the character and built form of the surroundings, and protecting the amenity of occupiers and neighbours. Given that the majority of the borough has relatively high public transport accessibility and is suitable for development of flats, densities should generally fall within the cells towards the right and bottom of the matrix, i.e. 45 to 405 dwellings per hectare.



Policy DP2: Making full use of Camden's capacity for housing

The Council will seek to maximise the supply of additional homes in the borough, especially homes for people unable to access market housing, by:

- a) expecting the maximum appropriate contribution to supply of housing on sites that are underused or vacant, taking into account any other uses that are needed on the site;
- b) resisting alternative development of sites considered particularly suitable for housing; and
- c) resisting alternative development of sites or parts of sites considered particularly suitable for affordable housing, homes for older people or homes for vulnerable people.

The Council will seek to minimise the loss of housing in the borough by:

- d) protecting residential uses from development that would involve a net loss of residential floorspace, including any residential floorspace provided:
 - within hostels or other housing with shared facilities; or
 - as ancillary element of another use, wherever the development involves changing the main use or separating the housing floorspace from the main use.
- e) protecting permanent housing from conversion to short-stay accommodation intended for occupation for periods of less than 90 days;
- f) resisting developments that would involve the net loss of two or more homes, unless they:
 - create large homes in a part of the borough with a relatively low proportion of large dwellings,
 - enable sub-standard units to be enlarged to meet residential space standards, or
 - enable existing affordable homes to be adapted to provide the affordable dwelling-sizes that are most needed.

As an exception to the general protection of residential floorspace, where no alternative site is available, the Council will favourably consider development that necessitates a limited loss of residential floorspace in order to provide small-scale healthcare practices meeting local needs.

Similar proposals in the immediate surrounding area have been approved and granted permission:

▶(2015/0528/P) *Erection of 6x mews houses following demolition of existing warehouse building - Granted (Apr 1 2015)*

▶(2015/5750/P) *Demolition of existing lower ground floor rear extension and erection of a three-storey rear extension - Full Planning Permission - Granted (Nov 12 2015)*

▶(2014/4270/P) *Erection of 3 no. new-build dwellings (1x3 bed, 1x 2bed and 1x1bed) and associated external work at end of existing terraces on Grafton Road, Lambie Street and Barrington Court - Granted (Mar 30 2015)*

▶(2012/1882/P) *Change of use from drinking establishment (Class A4) to 2 x 3 bed maisonettes (Class C3) at basement and part ground floor level and associated alterations including installation of light well with railings and three windows on north elevation, provision of pavement lights and alterations to entrances and windows on east (Grafton Road) elevation/forecourt area, fenestration alterations on south (Queen's Crescent) elevation, six new ground floor level windows on west elevation and excavation works to extend the existing basement level - Granted (Oct 30 2012)*

According to the London Borough of Camden Local Plan 2016 Background Paper: Housing needs and targets, June 2016:

4.11 Policy H6 clause (g) indicates that Camden Council will support the development of private rented homes where this will assist the creation of mixed, inclusive and sustainable communities. Criterion (i) in Policy H2, criterion (p) in Policy H4, and similar criteria in other Local Plan policies provide flexibility by indicating that the Council will take into account "any distinctive viability characteristics of particular sectors such as build-to-let housing".

4.17 Policy H4 criterion (f) indicates that for developments with capacity for 25 or more additional homes, the Council may seek affordable housing for older people as part or all of the affordable housing contribution.

4.21 Policy H4 criterion (f) indicates that for developments with capacity for 25 or more additional homes, the Council may seek affordable housing for vulnerable people as part or all of the affordable housing contribution.

Policy H4 criterion (f) indicates that for developments with a site area of 0.5 ha or greater, the Council may seek affordable housing for accommodation for Camden's established traveller community as part or all of the affordable housing contribution.

The proposed residential is a 6-storey (including basement) residential building to comprise 9 (nine) self-contained flats (8 x 2-bed and 1 x 3-bed) retained within the boundary of the existing site area- 258 square meters.

Affordable Housing Contribution

The current application proposes the creation of 747 m² (GIA) of residential floor space, which would not trigger an affordable housing contribution in line with Policy H4. **Appendix C** shows the proposed floor plans, square meterage of each flat, and GIA schedule.

Summary


The proposed development under reference **2018/3059/P** includes the re-provision of employment floorspace within a mixed scheme- commercial and residential.

The proposed comprises a large-sized office space of 153 m² (GIA) with a large amount of shared amenity space (terraces/light wells at the rear and front of the property). The proposed also includes a residential floor area of 747 m² (GIA), comprised of 9 self-contained flats with a mix of 2-bed and 3-bed high-quality units of decent sizes that either meet or exceed NdSS.

It is our opinion that the proposed designs submitted for 128-130 Grafton Road, NW5 4BA outlining **"a demolition of existing two-storey industrial property and the erection of a six-storey (incl. basement) mixed-use building"**, should be awarded planning permission. The proposal is compliant with the Camden Local Plan as justified by this statement, and are in line with similar developments undertaken in the immediate area. The employment site for business use is preserved (Policy E2 of Camden Local Plan 2017), and a much needed mixed use is introduced to the site to increase the land value and encourage sustainability (Policy DP1).

It is a shame that the site has not been positively developed in the intervening period and this application seeks to establish a new chapter in the site's planning history and presents a development which is sustainable and which makes the best use of this urban land. The current is in a poor and neglected condition, failing to meet the needed employment potential, comply with regulations for accessibility, size and use within the local context and policy framework, as well as causing noise and disturbance in the residential neighbourhood. For these reasons and other pointed out in the previous allowed Appeal Decision to introduce residential use on site, we believe that the justification of loss of industrial floorspace is reasonably implied. The current demand for maximising the supply of additional homes shows that the proposal will fall right into the predominantly residential use. It will blend in with the surrounding development of the site and will have an overall improvement on its condition by providing better internal spaces for residential and commercial use as well as a more aesthetically-pleasing outer envelope.

APPENDIX A: Allowed Appeal Decision.

RECEIVED 14 MAR 2003	
	<h3>Appeal Decision ALLOWED</h3>
Inquiry held on 28 January 2003	by A D Robinson BA(Hons) DipTP MKRPTI an Inspector appointed by the First Secretary of State
The Planning Inspectorate 409 Kite Wing Temple Quay House 2 The Square Temple Quay Bristol BS1 6PN ☎ 0117 372 6372 e-mail: enquiries@planning-inspectorate.gov.uk	Date 04 MAR 2003
<hr/>	
Appeal Ref: APP/X5210/A/02/1095059 128 -130 Grafton Road, Kentish Town, London NWS	
<ul style="list-style-type: none">• The appeal is made under section 78 of the Town and Country Planning Act 1990 against a refusal to grant planning permission.• The appeal is made by Mr E Davis against the decision of Council of the London Borough of Camden.• The application (Ref. PEX 0200219), dated 31 January 2002, was refused by notice dated 18 June 2002.• The development proposed is the residential development of seven flats.	
Summary of Decision: The appeal is allowed and planning permission granted subject to conditions set out in the Formal Decision below.	
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Procedural Matters	
<ol style="list-style-type: none">1. The above description of the proposed development is taken from the application form, but the decision notice and the appeal form refer to the demolition of an existing storage building, Class B8, and the construction of a 5 storey building to provide 7 residential units and 5 car parking spaces. At the inquiry, I said that this description more accurately reflected the nature of the proposed development and that I intended to use this rather than the original description.2. In addition to the loss of an employment site, the Council's reasons for refusal also encompassed the impact of the proposed development on the street scene and the loss of privacy to occupants of the second and third floor flats by dint of the closeness of rear facing windows. Two months or so after the issuing of decision notice, an amended drawing was submitted, No. 776/AP 01a, showing obscured glazing fitted to the rear facing second and third floor windows. Shortly before the inquiry, the Council indicated that its privacy concerns could be met by the amended drawing. Accordingly, I am treating the amended drawing as forming part of the application before me.3. The Council also indicated before the inquiry that it was not pursuing its reason for refusal in respect of the effect on the street scene. Accordingly, I have defined the main issue in this appeal in the light of the Council's decision to produce evidence only in respect of the loss of an employment site.4. I carried out an accompanied inspection of the site and its surroundings on the same day as the inquiry.5. At the Inquiry, an application for costs was made by the appellant against the Council. This application is the subject of a separate Decision.	
<hr/>	
Appeal Decision APP/X5210/A/02/1095059	
The Main Issue	
<ol style="list-style-type: none">6. I take the view that the main issue in this appeal is whether the proposal would result in a harmful effect on the supply of employment sites in the Borough.	
The Planning Policy Framework	
<ol style="list-style-type: none">7. Local policy is provided by the Camden Unitary Development Plan, adopted in March 2000. The Plan contains a number of strategic policies. Of these, Policy SHG1 indicates that in the exercise of its planning duties, the Council will regard housing as the priority land use within the Borough and seeks to secure additions to the Borough's housing stock wherever possible. Policy SHG5 confirms the need to provide 9,135 additional residential units in the Borough between 1987 and 2001. In its explanation of this policy, the Unitary Development Plan says that the achievement of this provision is dependent upon land and premises coming forward with potential for redevelopment or conversion. Another strategic policy, SEC3, indicates that the Council will support the provision of a range of premises suitable for a variety of business activities.8. Of the more detailed policies in the Unitary Development Plan, Policy HG9 seeks to give effect to the Council's strategic housing policies by encouraging the change of use of surplus buildings to housing subject to conformity with other policies and also achieving the Council's standards for development. In a similar vein, Policy HG8 encourages the fullest use to be made of under-utilised sites for housing. On the employment front, Policy EC3 seeks to retain premises suitable for employment use and will only permit a change of use where the accessibility, size, location and condition of the premises is unsuitable for continued employment use. To ensure an adequate supply of good quality, accessible accommodation for small businesses, Policy EC5 indicates that the loss of existing small firm accommodation will be resisted.9. At city wide level, the policies of the Draft London Plan are about to be the subject of a public inquiry. It has reached a stage, therefore, where its policies can be given a limited degree of weight. Policy 3A.1 of the Draft London Plan indicates that 850 new dwellings are required in the Borough each year with a total of almost 17,000 new dwellings by 2016. At national level, PPG3 "Housing" stresses the importance of using previously developed land for new housing, while PPG4 "Industrial and Commercial Development and Small Firms" recognises that the juxtaposition of incompatible uses can cause problems.	
Inspector's Reasoning	
The Effect on the Borough's Supply of Employment Sites	
<ol style="list-style-type: none">10. The appeal premises comprise a single storey, flat roof small building located on the north-eastern side of Grafton Road. The building is currently occupied by a scaffolding business. Most of the building is used for the storage of roofing materials and scaffolding poles, clamps and boards, while there is a small office constructed on a gantry above the storage area.11. The building lies within a small group of mixed uses along a short stretch on this side of the street. Immediately to the north-west of the appeal premises is a two storey building, 132-134 Grafton Road that appears to be in office use on both floors. On the other side of the appeal premises is a recently constructed four storey block of apartments, 126 Grafton Road. On the far side of this is a four storey building, 116-124 Grafton Road, with offices	
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on the ground and first floors and self contained residential accommodation on the second and third floors. Further along the road lies 104-108 Grafton Road, a three storey office building. Between this and a railway viaduct carrying the North London line over Grafton Road is a small building, 108A, currently in use as a car repair agency.

12. Outside of this small area of mixed use, Grafton Road is residential in character. Beyond the adjoining offices, 132 - 134 Grafton Road, the north-eastern side of the street is flanked by rows of two and three storey houses, while a housing estate comprising three and four storey blocks of flats and maisonettes occupies the opposite side of the street. To the south, beyond the railway viaduct, residential properties line both sides of Grafton Road.
13. Although the Unitary Development Plan makes it clear that housing is the priority within the Borough and that opportunities will be taken to add to the Borough's housing stock wherever possible, this does not mean that little regard should be had to the Plan's other objectives. Clearly, an important objective is to retain a range of employment sites and premises to meet the needs of business. In weighing the need to safeguard sites for employment purposes against the need to bring forward new housing, assistance is provided by the Plan's employment policies.
14. Policies EC3 and EC5 identify the types of employment sites that particularly need to be protected. The reasons and explanations to the former points out that while there are numerous smaller sites in the Borough, there is a very limited supply of larger sites over 1,000 square metres. The reasons and explanation of the latter indicates that although the demand for floorspace varies and there is a need to provide and retain a range of sites, it will be important to provide units of between 50 and 120 square metres to meet the needs of businesses that are starting up and small businesses.
15. The appeal building has a gross floor area of 309 square metres. The premises are, thus, well below the size of site that Policy EC3 mainly seeks to protect and above the size of small business units that Policy EC5 seeks to either provide or retain. In my view, there is, therefore, no particular policy imperative for safeguarding premises of the size represented by the appeal building. On the contrary, the building falls into the size of site that Policy EC3 suggests is in ample supply within the Borough.
16. Policy EC3 also provides assistance in assessing proposals for the redevelopment or change of use of employment land and buildings to a non-employment use. Such proposals will be permitted where sites are unsuitable for continued employment use when considered against a number of factors. In respect of accessibility, I accept the Council's point that Grafton Road is wider than Spring Place, the parallel street to the north-east, where in recent years there have been a couple of appeals involving changes of use of employment land to residential development (Appeal Refs. APP/X5210/A/96/268242 and 00/1052256). However, the main routes away from this part of Grafton Road are narrow. Access northwards is limited for long parts of the day, so traffic has to go south along Grafton Road towards the principal road network or eastwards along Holmes Road. Both roads are narrow where it can be difficult for two larger vehicles to pass. To gain access to the building, scaffolding lorries have to reverse across the pavement. If more than one lorry has to be loaded at the same time, then loading has to take place within the road. This is far from satisfactory. If the premises were to continue to be used for storage, it could pass to a company that has goods delivered or collected by very large lorries, which would have to be unloaded in the street.

17. Another factor is size. I have already referred to the size of the appeal premises not being within the ranges that the local policy identifies as being in short supply and needing to be safeguarded. It is similar in size to 7 Spring Place, which the Inspector in that appeal found unnecessary to be retained for its employment potential. The small size of the appeal premises means that it is unlikely to have any significant employment potential. In this respect, I note that the current use of the site as a scaffolder's yard gives rise to only one person being employed in the office and this on a part-time basis. The scaffolders load up their own vehicles in the morning and often return in the afternoon, having spent much of the day away at building sites.
18. In respect of location, the use of the premises as a scaffolder's yard has become an undesirable neighbour in a predominantly residential locality and particularly with the recent construction of the adjoining four storey residential block. Activities start on site at an early hour in the morning with the loading of scaffolding, a noisy operation. The coming and going of vehicles first thing in the morning is also a source of noise and disturbance. As there is no noise insulation within the building, inside activities could also lead to noise and disturbance. Its continued use for storage could lead to the building remaining an undesirable neighbour.
19. As for condition, from my inspection of the premises I concur with the appellant's opinion that this cheaply built building constructed in the immediate post war years is in a poor condition. It is not in a state that would allow it to be easily converted or adapted. Its floor to ceiling height is unsuitable for conversion to offices, sources of natural light are limited and it does not possess the structural strength to allow it to have additional floors added.
20. Assessed against the factors referred to in Policy EC3, I take the view that the appeal premises are unsuitable for continued use for employment purposes.
21. There is nothing in local policy terms, therefore, that require this site to be kept for employment purposes. On the contrary, the evidence in this case points to the unsuitability of continuing to use this site for employment related development. The redevelopment of the site for residential purposes would contribute to meeting the Borough's housing target, the achievement of which depends on windfalls, such as the appeal proposal, coming forward. The site is eminently suitable for use for residential development when assessed against the sequential test set out in PPG3. The proposal uses previously developed land within the urban area, it makes use of existing physical and social infrastructure and it enjoys ready access by means of transport other than the car to jobs, shops and other services. The proposal also meets other PPG3 tests. It is developed at an appropriate density for a location close to an existing centre, Kentish Town, which enjoys good public transport links. It also makes much lower parking provision than the maximum suggested by national policy. This will act as an encouragement for those occupying the proposed apartments to use alternative means of transport to the car.
22. Other benefits would also accrue from the proposed scheme of redevelopment. The proposal would have a significant benefit in terms of improvement to the townscape. A drab utilitarian building would be replaced by a building that in height and proportions would blend in with the neighbouring buildings, especially the recently erected adjoining block of apartments. The proposal would also remove a potential source of noise and disturbance from a predominantly residential environment. Another storage use of the premises could involve visits from large lorries and unloading and loading in the street.

There are no conditions restricting the storage use of the premises. Thus, such activities could take place in the very early hours of the morning or late at night to the detriment of the amenities of those living nearby.

23. I conclude, therefore, that the proposal would have no material effect upon the supply of employment sites within the Borough. As such, the proposal does not conflict with Unitary Development Plan Policies EC3 and EC5. On the other hand, the use of the site for residential development would fully comply with Unitary Development Plan Policies SHG1, HG8 and HG9.

Conditions

24. I have considered the conditions that were put forward at the inquiry by the Council in the event that the appeal were to be allowed. In addition to the standard condition setting out a time limit for the commencement of development, the Council suggests a condition requiring the submission of details of external materials to be used in the development. I agree that such a condition is needed. It is important that the development should blend in with surrounding development. A number of other conditions were also discussed at the inquiry. To avoid overlooking from one window facing another across the light well at the rear of the development, I agree that a condition is needed to require these windows to be fitted with obscure glass. To minimise on-street parking, I also agree that a condition is needed to require the parking provision shown on the submitted drawings to be brought into use before the new residential units are occupied.
25. In addition, the submitted drawings show the provision of lockable cycle lockers and cycle racks in the ground floor parking area. In my view, such provision is important if the use of alternative means of travel to the car is to be encouraged. Accordingly, I am imposing a condition requiring the lockers and racks to be provided before the new residential units are occupied.

Other Matters

26. I have taken into account all other matters raised at the inquiry and in the written representations, but none is sufficient to outweigh my conclusions on the main issues in this appeal.

Conclusions

27. For the reasons given above, I consider that the appeal should succeed and I shall exercise my powers accordingly.

Formal Decision

28. In exercise of the powers transferred to me, I allow the appeal and grant planning permission for the demolition of an existing storage building (Class B8) and the construction of a 5 storey building to provide 7 residential units and 5 car parking spaces at 128 - 130 Grafton Road, Kentish Town, London NW5 in accordance with the terms of the application (Ref. PEX 0200219) dated 31 January 2002, and the plans submitted therewith, subject to the following conditions:

- 1) The development hereby permitted shall be begun before the expiration of five years from the date of this decision.

- 2) No development shall take place until samples of the materials to be used in the construction of the external surfaces of the development hereby permitted have been submitted to and approved in writing by the local planning authority. Development shall be carried out in accordance with the approved details.
- 3) No residential units hereby permitted shall be occupied until the facing rear windows on the second and third floors shown on drawing No. 776/AP 01a have been fitted with obscure glass, the details of which have been previously submitted to and approved in writing by the local planning authority.
- 4) No residential units hereby permitted shall be occupied until the five car parking space shown on drawing No. 776/AP 01a for five cars have been laid out. Thereafter, the space shall be retained solely for the parking of vehicles.
- 5) No residential units hereby permitted shall be occupied until the cycle lockers and cycle racks shown on drawing No. 776/AP 01a have been provided. Thereafter, the lockers and racks shall be retained solely for the storage and parking of cycles.

Information

29. This decision does not convey any approval or consent that may be required under any enactment, by-law, order or regulation other than section 57 of the Town and Country Planning Act 1990.
30. An applicant for any approval required by a condition attached to this permission has a statutory right of appeal to the Secretary of State if that approval is refused or granted conditionally or if the authority fails to give notice of its decision within the prescribed period.
31. A separate note is attached setting out the circumstances in which the validity of this decision may be challenged by making an application to the High Court.

Alan D Robinson

Inspector

APPENDIX B: Proposed Street view (South-east view).



APPENDIX C: Proposed Plans and GIA schedule.



Use / Floor GIA	Basement	Ground	First	Second	Third	Fourth
Office (B1) Use	131 m ²	0	0	0	0	0
Residential	0	132 m ²	132 m ²	132 m ²	132 m ²	80 m ²
Communal areas						
Cycle store	30 m ²	0	0	0	0	0
Stairwell, lobby/landing, and lift shaft	22 m ²	26 m ²	23 m ²	23 m ²	23 m ²	14 m ²
Total	183 m ²	158 m ²	155 m ²	155 m ²	155 m ²	94 m ²
747 GIA m² (Residential)						
153 GIA m² (Office)						