Independent Review of Basement Impact Assessment for planning application 2015/3076/P

at

Victory Public House 150 Albany Street London NW1 4BX

for London Borough of Camden

LBH4353b

July 2015



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Foreword-Guidance Notes

GENERAL

This report has been prepared for a specific client and to meet a specific brief. The preparation of this report may have been affected by limitations of scope, resources or time scale required by the client. Should any part of this report be relied on by a third party, that party does so wholly at its own risk and LBH WEMBLEY Geotechnical & Environmental disclaims any liability to such parties.

The observations and conclusions described in this report are based solely upon the agreed scope of work. LBH WEMBLEY Geotechnical & Environmental has not performed any observations, investigations, studies or testing not specifically set out in the agreed scope of work and cannot accept any liability for the existence of any condition, the discovery of which would require performance of services beyond the agreed scope of work.

VALIDITY

Should the purpose for which the report is used, or the proposed use of the site change, this report may no longer be valid and any further use of or reliance upon the report in those circumstances shall be at the client's sole and own risk. The passage of time may result in changes in site conditions, regulatory or other legal provisions, technology or economic conditions which could render the report inaccurate or unreliable. The information and conclusions contained in this report should therefore not be relied upon in the future and any such reliance on the report in the future shall again be at the client's own and sole risk.

THIRD PARTY INFORMATION

The report may present an opinion on the disposition, configuration and composition of soils, strata and any contamination within or near the site based upon information received from third parties. However, no liability can be accepted for any inaccuracies or omissions in that information.

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1. Introduction

It is proposed to demolish the existing Victory public house and to construct a new five storey housing block of 10 residential units with a smaller basement than the existing building, positioned slightly to the north and west of the existing basement.

1.1 Brief

LBH WEMBLEY Geotechnical & Environmental have been commissioned to provide an Independent assessment of information submitted against the requirements of LDF policy DP27 (but also including CS5, CS14, CS15, CS17, CS18, DP23, DP24, DP25 and DP26 – as stated at paragraphs 1.5 and 1.6 of CPG4) and with reference to the procedures, processes and recommendations of the Arup Report and CPG4 2013.

1.2 Report Structure

This report commences with a description of the LDF policy requirements, and then considers and comments on the submission made and details any concerns in regards to:

- 1. The level of information provided (including the completeness of the submission and the technical sufficiency of the work carried out)
- 2. The proposed methodologies in the context of the site and the development proposals
- 3. The soundness of the evidence presented and the reasonableness of the assessments made.
- 4. The robustness of the conclusions drawn and the mitigation measures proposed in regard to:
 - a. maintaining the structural stability of the building and any neighbouring properties
 - b. avoiding adversely affecting drainage and run-off or causing other damage to the water environment and
 - c. avoiding cumulative impacts on structural stability or the water environment in the local area

1.3 Information Provided

The information studied comprises the following:

- Victory Public House Basement Impact Assessment: Screening and Scoping Report by Campbell Reith Consulting Engineers, dated 1st May 2015, Ref: MLWbfemb-010515-11775-RPE VictoryPub BIA F1
- 2. Outline Construction and Environmental Management Plan by Campbell Reith, dated 14th May 2015, Ref: RJrj11775-140515 CEMP F1
- 3. Drawings of Proposed by Matthew Lloyd Architects, dated May 2015, Refs: 1050, 1120 to 1123, 1150, 1199, 1200, 1220 to 1223 and 1251

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2. Policy DP27 – Basements and Lightwells

The CPG4 Planning Guidance on Basements and Lightwells refers primarily to Planning Policy DP27 on Basements and Lightwells.

The DP27 Policy reads as follows:

In determining proposals for basement and other underground development, the Council will require an assessment of the scheme's impact on drainage, flooding, groundwater conditions and structural stability, where appropriate. The Council will only permit basement and other underground development that does not cause harm to the built and natural environment and local amenity and does not result in flooding or ground instability. We will require developers to demonstrate by methodologies appropriate to the site that schemes:

- a) maintain the structural stability of the building and neighbouring properties;
- b) avoid adversely affecting drainage and run-off or causing other damage to the water environment;
- c) avoid cumulative impacts upon structural stability or the water environment in the local area;

and we will consider whether schemes:

- d) harm the amenity of neighbours;
- e) lead to the loss of open space or trees of townscape or amenity value;
- f) provide satisfactory landscaping, including adequate soil depth;
- g) harm the appearance or setting of the property or the established character of the surrounding area; and
- h) protect important archaeological remains.

The Council will not permit basement schemes which include habitable rooms and other sensitive uses in

areas prone to flooding. In determining applications for lightwells, the Council will consider whether:

- i) the architectural character of the building is protected;
- j) the character and appearance of the surrounding area is harmed; and
- k) the development results in the loss of more than 50% of the front garden or amenity area.

In addition to DP27, the CPG4 Guidance on Basements and Lightwells also supports the following Local Development Framework policies:

Core Strategies:

- CS5 Managing the impact of growth and development
- CS14 Promoting high quality places and conserving our heritage
- CS15 Protecting and improving our parks and open spaces & encouraging biodiversity

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- CS17 Making Camden a safer place
- CS18 Dealing with our waste and encouraging recycling

Development Policies:

- DP23 Water
- DP24 Securing high quality design
- DP25 Conserving Camden's heritage
- DP26 Managing the impact of development on occupiers and neighbours

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This report makes some specific further reference to these policies but relies essentially upon the technical guidance provided by the Council in November 2010 to assist developers to ensure that they are meeting the requirements of DP27, which is known as the Camden Geological, Hydrogeological and Hydrological Study, Guidance for Subterranean Development (CGHHS), and was prepared by Arup.

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3. Assessment of Adequacy of Information Provided

3.1 Basement Impact Assessment Stages

The methodology described for assessing the impact of a proposed basement with regard to the matters described in DP27 takes the form of a staged approach.

3.1.1 Stage 1: Screening

Screening uses checklists to identify whether there are matters of concern (with regard to hydrogeology, hydrology or ground stability) which should be investigated using a BIA (Section 6.2 and Appendix E of the CGHSS) and is the process for determining whether or not a BIA is required. There are three checklists as follows:

- subterranean (groundwater) flow
- slope stability
- surface flow and flooding

3.1.1.1 Subterranean (Groundwater) Flow

A screening checklist for the impact of the proposed basement on groundwater is included in the BIA (Document 1).

This identifies the following potential issues of concern:

- The proposed development will result in a change in the area of hard-surfaced/paved areas.
- More surface water (e.g. rainfall and run-off) than at present will be discharged to the ground (e.g. via soakaways and/or SUDS).

3.1.1.2 Stability

A screening checklist for the impact of the proposed basement on land stability is included in the BIA (Document 1).

This identifies the following potential issues of concern:

• The site is within 5m of a highway or pedestrian right of way.

3.1.1.3 Surface Flow and Flooding

A screening checklist for the impact of the proposed basement on surface water flow and flooding is included in the BIA (Document 1).

This identifies the following potential issues of concern:

• The proposed basement development will result in a change in the proportion of hardsurfaced/paved areas.

3.1.2 Stage 2: Scoping

Where the checklist is answered with a "yes" or "unknown" to any of the questions posed in the flowcharts, these matters are carried forward to the scoping stage of the BIA process.

The scoping produces a statement which defines further the matters of concern identified in the screening stage. This defining should be in terms of ground processes, in order that a site specific BIA can be designed and executed (Section 6.3 of the CGHSS).

Checklists have been provided in the BIA and there is a scoping stage described in the BIA.

The issues identified from the checklists as being of concern have been assigned bold text in the previous sections and are as follows:

• The proposed development will result in a change in the area of hard-surfaced/paved areas.

The guidance advises that the sealing off of the ground surface by pavements and buildings to rainfall will result in decreased recharge to the underlying ground. In areas underlain by an aquifer, this may impact upon the groundwater flow or levels. In areas of non-aquifer (i.e. on the London Clay), this may mean changes in the degree of wetness which in turn may affect stability. The guidance advises that a change in the in proportion of hard surfaced or paved areas of a property will affect the way in which rainfall and surface water are transmitted away from a property. This includes changes to the surface water received by the underlying aquifers, adjacent properties and nearby watercourses. Changes could result in decreased flow, which may affect ecosystems or reduce amenity, or increased flow which may additionally increase the risk of flooding.

• More surface water (e.g. rainfall and run-off) than at present will be discharged to the ground (e.g. via soakaways and/or SUDS).

The guidance advises that in areas underlain by an aquifer, this may impact upon the groundwater flow or levels – this would then have similar impacts to those listed in 1b) and 2). In areas of non-aquifer (i.e. on the London Clay), this may mean changes in the degree of wetness which in turn may affect stability.

• The site is within 5m of a highway or pedestrian right of way. The guidance advises that excavation for a basement may result in damage to the road, pathway or any underground services buried in trenches beneath the road or pathway.

3.1.3 Stage 3: Site Investigation and Study

Site investigation and study is undertaken to establish the baseline conditions. This can be done by utilising existing information and/or by collecting new information (Section 6.4 of the CGHSS).

Although reportedly attempted, no investigation has yet been undertaken at this site.

3.1.4 Stage 4: Impact Assessment

Impact assessment is undertaken to determine the impact of the proposed basement on the baseline conditions, taking into account any mitigation measures proposed (Section 6.5 of the CGHSS).

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The submitted BIA (Document 1) does not include an Impact Assessment stage. The document recognises that investigation will be required.

3.2 The Audit Process

The audit process is based on reviewing the BIA against the criteria set out in Section 6 of the CGHSS and requires consideration of specific issues:

3.2.1 Qualifications / Credentials of authors

Check qualifications / credentials of author(s):

Qualifications required for assessments

Surface flow and flooding	 A Hydrologist or a Civil Engineer specialising in flood risk management and surface water drainage, with either: The "CEng" (Chartered Engineer) qualification from the Engineering Council; or a Member of the Institution of Civil Engineers ("MICE); or The "C.WEM" (Chartered Water and Environmental Manager) qualification from the Chartered Institution of Water and Environmental Management.
Subterranean (groundwater) flow	A Hydrogeologist with the "CGeol" (Chartered Geologist) qualification from the Geological Society of London.
Land stability	A Civil Engineer with the "CEng" (Chartered Engineer) qualification from the Engineering Council and specialising in ground engineering; or A Member of the Institution of Civil Engineers ("MICE") and a Geotechnical Specialist as defined by the Site Investigation Steering Group. With demonstrable evidence that the assessments have been made by them in conjunction with an Engineering Geologist with the "CGeol" (Chartered Geologist) qualification from the Geological Society of London.

Surface flow and flooding: The report appears to meet the requirements.

Subterranean (groundwater) flow: The report appears to meet the requirements.

Land stability: The report appears to meet the requirements.

3.2.2 BIA Scope

Check BIA scope against flowcharts (Section 6.2.2 of the CGHSS).

The provided BIA scoping appears to be reasonable.

3.2.3 Description of Works

Does the description of the proposed development include all aspects of temporary and permanent works which might impact upon geology, hydrogeology and hydrology?

No description of works has yet been provided.

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3.2.4 Investigation of Issues

Have the appropriate issues been investigated? This includes assessment of impacts with respect to DP27 including land stability, hydrology, hydrogeology.

No investigation of the site has yet been undertaken.

3.2.5 Mapping Detail

Is the scale of any included maps appropriate? That is, does the map show the whole of the relevant area of study and does it show sufficient detail?

It would be useful to demonstrate on a plan that the proposed development will not intrude into the root protection area of the two nearby trees.

3.2.6 Assessment Methodology

Have the issues been investigated using appropriate assessment methodology? (Section 7.2 of the CGHSS).

Not yet.

Insufficient information has been obtained to undertake and conclude the required assessments.

3.2.7 Mitigation

Has the need for mitigation been considered and are appropriate mitigation methods incorporated in the scheme? (Section 5 of the CGHSS)

Not yet.

Insufficient information has been obtained to conclude any mitigation requirements.

3.2.8 Monitoring

Has the need for monitoring been addressed and is the proposed monitoring sufficient and adequate? (Section 7.2.3 of the CGHSS)

The need for monitoring has been recognised, but no details have yet been provided.

3.2.9 Residual Impacts after Mitigation

Have the residual (after mitigation) impacts been clearly identified?

Not yet.

The submission has yet to be progressed to a definitive mitigation methodology and therefore a substantiated assessment of the residual impacts after mitigation cannot be concluded.

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4. Assessment of Acceptability of Residual Impacts

4.1 Proposed Construction Methodology

A construction methodology has yet to be developed.

4.2 Soundness of Evidence Presented

The submission has yet to progress beyond a screening and scoping stage.

The BIA asserts the following "Reference to CIRIA C580 Guidance Embedded Retaining Walls suggests that ground movements associated with the proposed basement extension are unlikely to exceed 15mm." It is not clear how this figure has been obtained.

4.3 Reasonableness of Assessments

The submission has yet to progress beyond a screening and scoping stage.

4.4 Robustness of Conclusions and Proposed Mitigation Measures

The submission has yet to progress beyond a screening and scoping stage.

5. Conclusions

The submitted BIA does reflect the processes and procedures set out in DP27 and CPG4 for the initial screening and scoping stages of a BIA. However, the potential issues that have been identified now require to be investigated so that the design of specific mitigation measures can be progressed and any residual impacts assessed.

It is unfortunately considered that the present submission therefore does not demonstrate sufficient detail and certainty to ensure accordance with DP27, in respect of

- a. Maintaining the structural stability of the building and any neighbouring properties
- b. Avoiding adverse impact on drainage and run-off or causing other damage to the water environment and
- c. Avoiding cumulative impacts on structural stability or the water environment

It is suggested that the concerns about the submission that have been raised in sections 3 and 4 of this document can be addressed by way of further submission.

5.1 Further Information Required

It is considered that in order to meet the requirements of DP27 further information is required as follows:

• Ground investigation to ascertain the ground and groundwater conditions

With the benefit of this further information, the BIA should then be progressed accordingly to include an assessment of any surface water, groundwater or stability impacts. A specific construction sequence and methodology needs to then be developed indicating in detail how these potential impacts are to be mitigated, with an assessment of the acceptability of any residual impacts that may be expected.

It is envisaged that this further information and assessment might reasonably be sought by condition that it should be provided and approved prior to the commencement of any work.