Delegated Report (Members' Briefing)			Expiry Date:	19/01/2015	Officer:	David	d Peres Da Costa	
Application Address			Application Number(s)	1 <sup>st</sup> Signature 2 <sup>t</sup>		2 <sup>nd</sup> Si	2 <sup>nd</sup> Signature	
Smugglers Tavern 28 Warren Street London W1T 5ND			2014/7257/P					
Proposal(s)								
Erection of kitc	hen extra	ct flue and	d fresh air input to e	existing pub.				
Recommenda	tion(s):	Grant co	onditional permiss	sion				
Application Type: Full plan		nning permission						
Consultations	Date ad	vertised	21 days elapsed		Date po	sted	21 days elapsed	
Press notice	18/12/20	014	8/1/2015	Site notice	12/12/20	)14	2/1/2015	
	Date se	nt	21 days elapsed	# Notified	# Respo	onses	# Objections	
Adjoining Occupier letters	9/12/2014		30/12/2014	29			3	
	<ul> <li>3 objections have been received from occupiers of 18 and 20 Conway Street. The following issues have been raised.</li> <li>This has been an on-going disturbance for the past 13 years that I have been resident and I do not feel that piecemeal application/permission will resolve the problems we continue to have.</li> <li>Whilst I am in general support for the an application to install a new extraction system to eliminate the outstanding odour and noise issues which our community is currently dealing with, I do have a number of concerns which need to be addressed before an such planning should be granted to the applicant.</li> </ul>							

# Consultation responses (including CAACs):

• it should be noted that there are a number of installations currently installed on the back roof area which I don't believe have been granted planning approval, and are thus in violation of planning rules: 2 x LG Air Conditioner Units; Condenser at back wall located on floor space; Bar ventilation extract.

Officer's comment: The plant referred to above was the subject of an enforcement investigation (EN07/0645) which was closed in January 2011. The enforcement team found that although the plant required planning permission, the issue of noise appeared to have been resolved by a Noise Abatement Notice which was served 18/3/2008. Following this notice there had been no subsequent complaints with regard to plant noise. Given this context it was not considered expedient to proceed with formal enforcement action to have the plant removed. See planning history for further details.

• This planning application was only submitted under threat of an abatement notice being issued by Camden Council and should therefore carry conditions on the time allowed for the implementation of any approvals granted by the planning permission.

Officer's comment: A condition has been included on the draft decision that the development

must be begun not later than the end of two months from the date of the permission.

 Nearly all the properties overlooking the rear of the Smugglers Tavern are residential, and therefore strict conditions on noise and odour levels should be placed upon applicant.

Officer's comment: Conditions related to noise and odour abatement have been included on the decision. A more stringent noise condition has been included at the request of the Council's environmental health team.

- All work should be carried out which either meets or exceeds 'Guidance on the control of Odour and Noise from Commercial Kitchen Exhaust Systems' published by Defra (January 2005).
- The extraction stack at the top should be required to be installed at least 1 meter above the final parapet at roof line (this information is not included in the current plan) Officer's comment: the drawings have been revised so that the extract is 1m above roof level.
  - Anti-vibration mountings should be required

Officer's comment: A condition is included requiring the extract ventilating system to be mounted on anti-vibration isolators and the fan motors to be vibration isolated from the casing.

- The proposed sound attenuation from the silencers is not fully specified
- Sound attenuation should be required at air intake, and this has not been specified in the current plan

Officer's comment: the council's environmental health officer has confirmed that the information submitted with the noise report is acceptable.

• Lack of information on filtration and odour depletion

Officer's comment: an additional condition has been included on the decision requiring full details of a scheme for odour abatement, including manufacturer's specifications, to be submitted prior to the commencement of development.

Cllr Harrison: I am just writing as I wanted to flag up the importance of resolving this app as soon as possible as it relates to a very longstanding noise issue which we are trying to resolve. If all is well from your point of view I hope it can be progressed as soon as possible. I hope we can work together to come to a good resolution for the residents of Conway Street who for years have put up with noise and smells from the back of the Smugglers' Tavern, and that I hope this planning app is the opportunity to do that.

Officer's comment: please refer to assessment of amenity in paragraph 2.3-2.6 below.

### **Site Description**

The site is a 4 storey mid-terrace property on the south side of Warren Street close to the junction with Conway Street. The site falls within the Fitzroy Square Conservation Area and the property is not listed. The site is occupied by a public house with ancillary accommodation above.

#### Relevant History

**EN14/0572:** Poor and uncleaned ventilation from the Smugglers Tavern is causing us no longer to be able to leave our windows open to our flat: Case closed – no breach 03/06/2014. Matter referred to environmental health team.

**EN07/0645**: Installation of air handling plant. Case closed – not expedient 17/01/2011 The officer's delegated report included the following assessment:

It was established that two air conditioning units have been installed on the rear flat roof close to the door leading to the first floor kitchen. A chiller associated with the cellar had also been erected fixed to the wall of the

neighbouring property, 8 Richardson's Mews. The planning site inspector considered that this particular unit was likely to be source of the noise nuisance. Following intervention from Environmental Health officers, this unit has now been relocated onto the first floor flat roof. The two air-conditioning units and cellar chiller require planning permission.

Environmental Health served a Noise Abatement Notice on the property on the 18/3/2008. Although there is no completion certificate, there is no evidence that the notice was not complied with and Flare records indicate that there have been no subsequent complaints with regard to plant noise.

The planning history indicates that two previous applications to install ventilation / air handling plant were refused. However, the plant associated with the most recent refusal, which was removed following an enforcement notice, consisted of extract flues rather than air-conditioning units and cellar cooler. Although the new plant requires planning permission, given that there have been no noise complaints associated with the plant since the Noise Abatement Notice, it would not be considered expedient to proceed with formal enforcement action at this time.

**EN04/0544**: Unauthorised ventilation plant at 1st floor rear roof level. <u>Enforcement Notice</u> Complied With 19/11/2007

**2005/0663/P**: Retention of new ventilation plant at first floor rear roof level. Refused and warning of enforcement action to be taken 02/02/2006

**2003/2313/P**: Formation of beer garden at rear first floor level, associated access and the re-opening of door to front elevation. Refused 11/12/2003

**PS9904862**: Installation of two air handling units on the rear flat roof. Refused 06/06/2000

## Relevant policies

#### **NPPF 2012**

**London Plan 2011** 

## **LDF Core Strategy and Development Policies**

CS1 (Distribution of Growth)

CS5 (Managing the Impact of Growth and Development)

CS14 (Promoting High Quality Places and Conserving Our Heritage)

DP24 (Securing High Quality Design)

DP25 (Conserving Camden's heritage)

DP26 (Managing the Impact of Development on Occupiers and Neighbours)

DP28 (Noise and vibration)

**Camden Planning Guidance** 

**Fitzroy Square Conservation Area Statement** 

## **Assessment**

# 1. Proposal:

- 1.1. Permission is sought for an air intake and extraction flue at the rear of the property. Both pieces of equipment are at rear first floor level. The air intake would be mounted horizontally on the rear elevation above a door to the first floor kitchen and the extract flue would run from above this door, up the rear elevation to roof level. The extract flue would be 0.45m (width) by 0.45 (length) and 9.4m high. The supply air intake would be 4.88m (length).
- 1.2. Revision: The proposal has been revised so that the flue terminates 1m above roof level in accordance with Camden's policy.

#### 2. Assessment:

### 2.1. Design:

2.2. The rear of the property cannot be seen from the street and can only be seen from neighbouring windows of Richardson Mews and Conway Street. Whilst the proposed flue would detract somewhat from the existing appearance of the rear elevation given the limited visibility of this elevation this is acceptable. Likewise, given its limited visibility, the impact on the conservation area would be acceptable.

# 2.3. Amenity:

- 2.4. The applicant has submitted a noise report with the application. The nearest residential properties to the premises are 4 storey houses/flats in Conway Street. The rear of these properties is about 8 metres from the proposed kitchen extract and about 6 metres from the existing fresh air intake plant location. There are residential properties closer in Richardson Mews, which lies directly to the south east of the site. However, their positioning and orientation means they are not as likely as the Conway Street houses to be affected by noise from the proposed ventilation systems.
- 2.5. The lowest background noise level is 50dB. The noise report proposes the sound from the kitchen extract and air intake should be attenuated with acoustic lagging and in line silencer. The noise report indicates the operation of the system will meet London Borough of Camden noise criteria with the attenuation in place. The Council's environmental health team have assessed the report and do not wish to object to the application but have asked for a more stringent noised condition to ensure noise from plant, machinery/ equipment will be lower than the lowest existing background noise level by at least 10dBA, or by 15dBA where the source is tonal. Given the history of noise complaints the more stringent condition is considered appropriate and will be included on the decision. In addition a condition would be included requiring the extract / ventilation system to be mounted on anti-vibration isolators and the fan motors to be vibration isolated from the casing.
- 2.6. No additional details have been provided in relation to odour control. Therefore a condition requiring details of odour abatement will be required before the development commences. The lack of appropriate extraction has resulted in complaints to the environmental health team. Therefore, a condition has been included on the decision to ensure that the installation of the kitchen extract flue and ventilation would be commenced within two months of the date of the decision.

Recommendation: Grant conditional planning permission.
DISCLAIMER
Decision route to be decided by nominated members on Monday the 9th March 2015.
For further information please click here