FLOOD RISK ASSESSMENT BRITANNIA STREET, LONDON



APRIL 2011



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1 INTRODUCTION

Weetwood has been instructed by Tier Consult Ltd¹ to undertake a Flood Risk Assessment (FRA) for the proposed redevelopment of a site located on Britannia Street, London, in order to demonstrate that the site complies with Pol 5 (Flood Risk) of the BRE Environmental and Sustainability Standard: BREEAM 2008 Assessor Manual. Within the BREEAM 2008 Assessor Manual accreditation is awarded as follows:

Two credits

- 1. Where the assessed development is situated in a flood zone that is defined as having a <u>low annual probability</u> of flooding.
- 2. A site specific FRA confirms that there is a low risk of flooding from all sources.

One additional credit

- 3. Where attenuation measures are specified to ensure that the peak runoff rate from the site to the watercourse (natural or municipal) is no greater for the developed site than it is for the pre-development site.
- 4. The capacity of the attenuation measures include an allowance for climate change.

This report has been prepared in order to demonstrate compliance with the above and in accordance with the requirements of Planning Policy Statement 25: Development and Flood Risk (PPS25).

1.1 SITE LOCATION

The site is located on the corner of Britannia Street and Wicklow Street, London, at Ordnance Survey National Grid Reference TQ 306 829, as shown in **Figure 1**.





Image reproduced with permission of Ordnance Survey and Ordnance Survey of Northern Ireland

Figure 1: Site Location

¹ Instruction to proceed received 13 May 2010

1.2 **EXISTING AND PROPOSED DEVELOPMENT**

The site comprises approximately 0.225 ha and is currently occupied by a series of buildings which surround a central triangular courtyard. The buildings are currently used as a University and College Union Conference Centre. The existing site is shown on the topographic survey in **Appendix A**.

The application for planning permission includes the following redevelopment at the site:-

- Partial demolition, rebuilding and extension of 15-27 Britannia Street in connection with the re-use of the site as student accommodation (263 bedrooms) with associated facilities
- Change of use of 15 Britannia Street and properties on Wicklow Street to residential accommodation (4 units)

The development proposals are provided in **Appendix B.**

Proposals are for residential and student accommodation with associated facilities. According to Table D.2 of PPS25, student halls of residence and residential development are classified as 'more vulnerable development'.

1.3 SITE LEVELS

A topographic survey of the site has been undertaken by Sitechnics² and is provided in **Appendix A**.

The survey indicates that levels within the central courtyard are within the region of 14.80 to 15.10 metres above Ordnance Datum (m AOD).

ACCESS AND EGRESS

Access and egress to the site is currently provided via both Britannia Street to the north and Wicklow Street to the south. Levels along these routes are shown to be in the region of 14.82 to 16.13 mAOD and 14.45 to 15.70 mAOD respectively.

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² Sitechnics Consultant Surveyors, Topographic Survey, January 2010, ref SP09431

2 PLANNING POLICY STATEMENT 25 (PPS25)

The aim of PPS25 is to ensure that flood risk is taken into account at all stages in the planning process and to direct development away from areas at highest risk.

2.1 ENVIRONMENT AGENCY FLOOD MAP

According to the Environment Agency (EA) flood map (**Figure 2**), the site is located in Flood Zone 1, defined as land assessed as having a less than 1 in 1,000 annual probability of river or sea flooding in any year (< 0.1%).

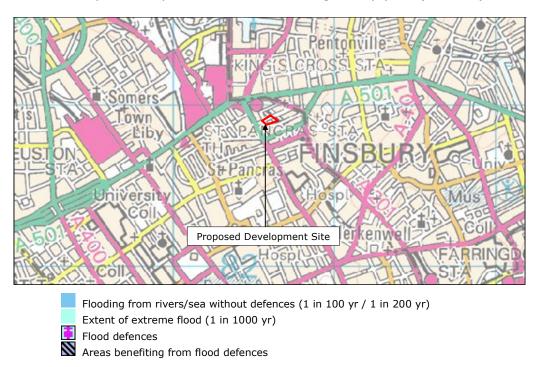


Figure 2: Environment Agency Flood Map

Flood Zone 1 is defined in Table D.1 of PPS25 as having a <u>low annual probability</u> of flooding and as such the redevelopment of the site is shown to satisfy point 1 (as outlined in **Section 1** of this report) of the *BREEAM 2008 Assessor Manual*.

2.2 STRATEGIC FLOOD RISK ASSESSMENT

A Strategic Flood Risk Assessment (SFRA) was undertaken in August 2008³ for the North London Boroughs of Barnet, Camden, Enfield, Hackney, Haringey, Islington and Waltham Forest.

The SFRA has been reviewed and the information therein has been used to inform this FRA.

2.3 SEQUENTIAL TEST

The aim of the Sequential Test (as outlined in Annex D of PPS25 and Chapter 4 of the PPS25 Practice Guide) is to encourage preference to be given to locating new development in areas at the lowest probability of flooding (i.e. Flood Zone 1).

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³ North London Strategic Flood Risk Assessment, Mouchel, August 2008

The proposed development site is in Flood Zone 1 and therefore the requirements of the Sequential Test have been satisfied.

2.4 **DEVELOPMENT AND FLOOD RISK**

Table D.1 of PPS25 states that for development proposals on sites in Zone 1 comprising one hectare or above, the vulnerability to flooding from other sources and the effect of the new development on surface water run-off should be incorporated in a FRA.

The proposed development site, being located in Flood Zone 1 and 0.225 ha in size would not normally require a FRA under PPS25. However, in order to demonstrate compliance with Pol 5 (Flood Risk) of the BRE Environmental and Sustainability Standard: BREEAM 2008 Assessor Manual this FRA has been prepared.

Other potential sources of flooding are discussed in **Section 3** of this report. The effect of the new development on surface water runoff is addressed in Section 4.

3 OTHER SOURCES OF FLOODING

3.1 HISTORICAL RECORDS OF FLOODING

The SFRA does not list any historic records of fluvial flooding at or in the vicinity of the site.

The British Hydrological Society (BHS) Chronology⁴ does not list any records of flooding at this location.

3.2 FLUVIAL FLOOD RISK

The River Thames is located approximately 2.0km to the south of the site.

The proposed development site is not shown to be at risk of flooding from this source (**Figure 2**).

3.3 CANAL / RESERVOIR

Paragraph C9 of PPS25 states that "Reservoir or canal flooding may occur as a result of the facility being overwhelmed and/or as a result of dam or bank failure".

The Regents Canal runs from west to east across London, and bisects the Camden borough. The canal is located approximately 450m to the north of the site.

The canal is operated by British Waterways and as such would be subject to regular maintenance inspections. British Waterways has confirmed that they "are not aware of any records of overtopping or breaches of this section of the Regents Canal".

The SFRA and the BHS Chronology⁶ do not list any records of flooding from this source at or in the vicinity of the site.

Flood risk to the site from the canal is therefore considered to be low.

3.4 GROUNDWATER FLOODING

Groundwater flooding generally occurs during intense, long-duration rainfall events, when infiltration of rainwater into the ground raises the level of the water table until it exceeds ground levels.

The SFRA states that "North London is almost entirely underlain by the London Clay formation which overlays a significant chalk aquifer. The London Clay layer varies in thickness from less than 10m near the Lee Valley to over 100m in the areas of higher ground in Camden and Barnet".

According to the EA groundwater depth contour maps (which are provided within the SFRA⁸), groundwater is shown to be in the region of 60m below existing ground levels in the location of the site.

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⁴ British Hydrological Society Chronology http://www.dundee.ac.uk/geography/cbhe/

⁵ Email from British Waterways to Weetwood, dated 14 May 2010

⁶ British Hydrological Society Chronology http://www.dundee.ac.uk/geography/cbhe/

⁷ North London Strategic Flood Risk Assessment, pg 68

⁸ North London Strategic Flood Risk Assessment, Appendix A, Map 12

The SFRA 'groundwater flooding incidents' map indicates that the site has no history of groundwater flooding.

The propensity for groundwater flooding at the site is therefore considered to be low.

3.5 SURFACE WATER FLOODING

Surface water flooding comprises *pluvial flooding*, *sewer flooding* and flooding from *highway drains and gullies*.

3.5.1 Pluvial flooding

Pluvial flooding results from rainfall-generated overland flow, before the runoff enters any watercourse or sewer, or where the sewerage/drainage systems and watercourses are overwhelmed and therefore unable to accept surface water. Pluvial flooding is usually associated with high intensity rainfall events but may also occur with lower intensity rainfall where the ground is saturated, developed or otherwise has low permeability resulting in overland flow and ponding within depressions in the topography.

The SFRA highlights that Camden suffered extensive surface water flooding in August 2002 due to a high intensity rainfall event¹⁰. The SFRA states "Thames Water confirmed that the flooding was caused by its sewer system reaching maximum capacity very quickly so that surface water could not be drained at the rate as the rain fell"¹¹.

The SFRA provides a map of the roads affected by pluvial flooding during the event in August 2002. This indicates that the site was not affected by pluvial flooding; the nearest street which was affected is located approximately 2.5km¹² to the north west of the site.

The SFRA also provides the location of London Fire Brigade flood calls from 2004 to 2007. There have been no call outs as a result of flooding located at the development site¹³.

The Kings Cross area in Camden is not highlighted as a surface water flooding hotspot in the SFRA¹⁴, and therefore the risk of surface water flooding at the development site is considered to be low.

3.5.2 Sewer flooding

Sewer flooding occurs when the capacity of underground sewerage systems is exceeded, resulting in flooding inside and outside of buildings. Normal discharge of sewers and drains through outfalls may be impeded by high water levels in receiving waters.

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⁹ North London Strategic Flood Risk Assessment, Appendix A, Map 20

¹⁰ North London Strategic Flood Risk Assessment, pg 9

¹¹ North London Strategic Flood Risk Assessment, pg 76

¹² North London Strategic Flood Risk Assessment, Appendix A, Map 22

¹³ North London Strategic Flood Risk Assessment, Appendix A, Map 20

¹⁴ North London Strategic Flood Risk Assessment, Appendix A, Map 23

The sewer systems in London are often very old (particularly within the Boroughs of Camden, Islington and Hackney) and are often combined sewer systems. London's sewer network is generally protected from such large scale flooding by storm overflows which discharge high storm flows from the sewer system into watercourses, thus preventing flooding from the sewer network¹⁵.

As part of the SFRA, Thames Water provided an extract from their flooding register, known as the DG5 register. The data is provided with a reference by truncated post code only so the exact location or source of flooding is not identified. The postcode area, in which the development site is situated, is shown to have 1 incident of sewer flooding¹⁶.

Thames Water has been consulted to ascertain whether they hold any recent records of sewer flooding in the vicinity of the site. They have confirmed that there have been no incidents of flooding as a result of surcharging of public sewers in the vicinity of the site ¹⁷.

The risk of sewer flooding at the development site is therefore considered low.

3.5.3 Flooding from Highway Drains and Gullies

Camden Council has confirmed that that they do not hold any records of highway flooding at or in the vicinity of the site¹⁸.

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¹⁵ North London Strategic Flood Risk Assessment, pg 72

¹⁶ North London Strategic Flood Risk Assessment, Appendix A, Map 13

¹⁷ Email from Thames Water to Weetwood, dated 18 May 2010

 $^{^{18}}$ Telephone conversation between Camden Council and Weetwood, 20 May 2010

4 SURFACE WATER RUNOFF

4.1 REQUIREMENTS FOR SURFACE WATER DRAINAGE AT THE SITE

PPS25 recommends that surface water arising from the developed site should, as far as is practicable, be managed in a sustainable manner to mimic the surface water flows arising from the site prior to the proposed development.

Redevelopment of the site should be such that the volumes and peak flow rates of surface water leaving the developed site are no greater than the rates prior to development. Opportunities to reduce surface water run-off, and the associated flood risk, should also be identified and climate change taken into consideration.

4.2 SURFACE WATER RUNOFF FROM THE SITE

The site occupies a total area of 0.225 ha. The existing site contains entirely impermeable surfaces.

Figure 3 demonstrates clearly that the existing impermeable surfaces at the site are positively drained. The topographic survey (**Appendix A**) identifies several manholes and gullies in the central courtyard area and therefore it is reasonable to assume that surface water runoff from the existing site discharges directly into the public sewer system.

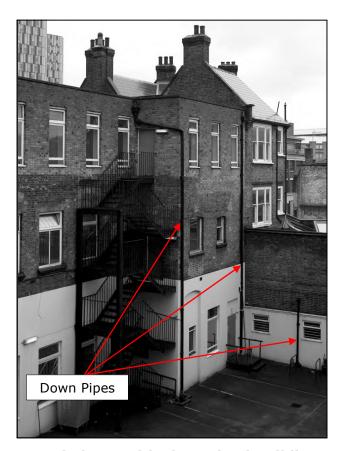


Figure 3: Existing Positively Drained Buildings

Recognising there will be no change in impermeable surfaces at the site following redevelopment, there will be no increase in surface water runoff from the site. Since the existing surface water sewer system at the site appears to be functioning adequately for the existing flows (there are no records of sewer flooding in the vicinity of the site - see Section 3.5.2), it is proposed that the redeveloped site should continue to drain as existing.

Given the small size of the site, the very limited land available, the fact that underlying soil conditions are clay precluding infiltration, and that the existing sewer system is remaining, there is considered to be very little potential for reducing runoff rates as part of the proposed development.

4.3 **BREEAM ACCREDITATION**

The BREEAM 2008 Assessor Manual accreditation awards one additional credit for managing surface water runoff from the developed site. The criteria are outlined below:-

- Where attenuation measures are specified to ensure that the peak run-off rate from the site to the watercourse (natural or municipal) is no greater for the developed site than it is for the pre-development site.
- The capacity of the attenuation measures include an allowance for climate change.

However, the BREEAM manual states that for 'refurbishment projects, where no new building or hard landscaping areas are developed, the development is likely to achieve the credit for attenuation of surface water runoff. In such instances, as a minimum, a Flood Risk Assessment must have been carried out and any identified opportunities to reduce surface water runoff as a result of the development must be implemented'19.

Following redevelopment there will be no increase in impermeable areas that will be drained to the existing sewer system, and consequently no increase in runoff rates.

Recognising the above, it is therefore considered that the development should comply with this aspect of the BREEAM accreditation.

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¹⁹ BREEAM 2008 Assessor Manual, Pol 5 Flood Risk

5 CONCLUSIONS AND RECOMMENDATIONS

There are proposals for the redevelopment of an area of land located off Britannia Street, London. According to the EA's flood map the proposed development site is located outside the 1 in 1,000 year flood outline and is therefore defined as being situated within Flood Zone 1 under PPS25.

Given that the site is located in Flood Zone 1 and comprised 0.225 ha under PPS25 a FRA would not normally be required. However, in order to demonstrate compliance with Pol 5 (Flood Risk) of the BRE Environmental and Sustainability Standard: BREEAM 2008 Assessor Manual a FRA has been prepared and the following conclusions reached in relation to the requirements within this:

Two credits

- 1. The site is defined as having a low probability of flooding under Table D.1 of
- 2. There is a low risk of flooding from all other potential sources.

One additional credit

Whilst the proposed peak runoff rates from the redeveloped site will be no greater than those rates prior to development, it is not possible to provide any betterment given the small size of the site, the very limited land available, the fact that underlying soil conditions are clay precluding infiltration, and that the existing sewer system is remaining. Given that there is no increase in impermeable areas draining to the sewer system, it is considered that the development should comply with this aspect of the BREEAM accreditation.

Recognising the above it is considered that three credits may be awarded to the development.

APPENDICES

Topographic Survey **APPENDIX A:**

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Development Proposals APPENDIX B:

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